CITY OF WINTER GARDEN, FLORIDA

COMPREHENSIVE ANNUAL FINANCIAL REPORT
FOR THE YEAR ENDED SEPTEMBER 30, 2015

CITY OF WINTER GARDEN, FLORIDA

COMPREHENSIVE ANNUAL FINANCIAL REPORT

For The Year Ended

September 30, 2015

Prepared by:

Finance Department

Cover Photo Location:

Plant Street Market – 426 W Plant Street

CITY OF WINTER GARDEN, FLORIDA

COMPREHENSIVE ANNUAL FINANCIAL REPORT

For The Year Ended September 30, 2015

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INTRODUCTORY SECTION

LETTER OF TRANSMITTAL

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CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING

—

ORGANIZATIONAL CHART

—

LIST OF ELECTED AND APPOINTED OFFICIALS

WINTER GARDEN

March 24, 2016

City of Winter Garden

P: 407.656.4111

300 West Plant Street
Winter Garden, FL
34787
wintergarden-fl.gov

To the Honorable Mayor, Members of the City
Commission, and the Citizens of the
City of Winter Garden, Florida:

The Comprehensive Annual Financial Report (CAFR) of the City of Winter Garden, Florida (the "City") for the fiscal year ended September 30, 2015 is hereby submitted. This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed both to protect the City's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with generally accepted accounting principles (GAAP). Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free of material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City's financial statements have been audited by Sines Blakeslee Madyda, Certified Public Accountants, PA. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended September 30, 2015, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent certified public accountant concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the fiscal year ended September 30, 2015, are fairly presented in all material respects in conformity with GAAP. The Independent Auditor's Report is presented as the first component of the financial section of this report.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the Independent Auditor's Report.

Profile of the City

The City, incorporated in 1903, is located in Central Florida in West Orange County. The City experienced significant growth from 1999 to 2007, which slowed considerably for several years, but has now begun to pick up again. The City currently occupies a land area of approximately seventeen square miles and serves a population of 39,871. The City is empowered to levy a property tax on both real and personal properties located within its boundaries. It is also empowered by state statute to extend its corporate limits by annexation, which occurs periodically when deemed appropriate by the City Commission (the "Commission").

The City operates under the commission-manager form of government. Policy-making and legislative authority are vested in the Commission consisting of the Mayor and four commissioners. The Commission is responsible, among other things, for passing ordinances and resolutions, adopting the budget, authorizing indebtedness, appointing advisory boards, and hiring the City Manager, City Clerk, Attorney, and Auditor. The City Manager is responsible for carrying out the policies and ordinances of the Commission, for overseeing the day-to-day operations of the City, and for appointing the heads of various departments. The Commission is elected on a non-partisan basis. Commission members serve three-year staggered terms, with the Mayor and one Commissioner elected every three years and the other three Commissioners elected the following year. The Commissioners are elected by district, and the Mayor is elected at large.

The City provides a full range of services, including police and fire protection; the construction and maintenance of streets, sidewalks, and other infrastructure; planning, community, and economic development; cemetery management and maintenance; code enforcement and building inspections; parks maintenance; and recreational activities and cultural events. In addition, the City operates four enterprises: water and sewer service, solid waste collection service, stormwater service, and management of the City owned mobile home park.

The Commission is required to adopt a final budget by no later than the close of the fiscal year. This annual budget serves as the foundation for the City's financial planning and control. The budget is prepared by fund, function (e.g., public safety), and department (e.g., police). Department heads may transfer resources within the same fund with approval of the City Manager. Fund revenue and expenditure amounts may be increased or decreased by formal action of the City Commission following proper public notice.

Local economy

The City's economic environment is heavily influenced by the economy of Orlando and the Central Florida area. The unemployment rate for Orange County was 4.8 percent in 2015, as compared to 5.6 percent in 2014, and is expected to decrease in the near-term. Major industries located in Central Florida include the tourism industry, as well as digital media, software and hardware, and medical industries.

While many residents commute to jobs in Orlando and the major tourist attractions, the City maintains a diverse economy within its boundaries. In addition to an industrial component in the City's northeast area, the City has three main commercial districts:

- The downtown historical district is situated along a stretch of the 19 mile West Orange Trail, which attracts bicyclists, roller-bladers, walkers, and joggers year-round. Its brick-lined streets, decorative fountain, and clock tower give this area a quaint, small town feel. The district boasts a number of specialty shops, restaurants, museums, offices, an historic hotel, and an historic theatre.
- The State Road 50 corridor is the major thoroughfare through the City and home to a number of major and specialty retail stores, offices, fast-food and full-service restaurants, and financial institutions.
- Winter Garden Village at Fowler Groves (the "Mall") is a 1.15 million square foot regional open-air shopping center on 175 acres in the City's southern area, the largest of its kind in Central Florida. It draws shoppers from all of West Orange County in addition to providing convenient shopping for local residents, and contains a mix of big-box, specialty shops, financial institutions, and more than 20 eateries.

On July 23, 2015, the City Commission unanimously approved the design/build contract funding for the downtown parking garage. The Winter Garden Downtown Parking garage project construction is to start in April of 2016. The downtown parking garage will consist of a 2-story, 3-level parking structure that will provide approximately 525 vehicle parking spaces with a footprint of 65,130 square feet. It will be centrally located in the heart of Winter Garden's historic downtown district, currently occupied by a surface public parking lot, bound by Tremaine Street on the north, Lakeview Avenue on the west, and Boyd Street on the east. The purpose of the garage is to provide sufficient public parking for existing uses and events, as well as providing parking for future growth of the downtown district.

Long-term financial planning

Unassigned fund balance in the General Fund as a percentage of total expenditures was 32% as of September 30, 2015, which is slightly above management's target level of 30%. While the City has undertaken several major capital projects in recent years using General Fund dollars, other funding sources will need to be utilized for such projects in future years. In order to keep fund balance in line with the target level, difficult decisions will need to be made regarding the allocation of available dollars among the various services the City provides to its citizens.

Relevant financial policies

Given the expectation of rising interest rates in the near future, durations of investments were held fairly constant during the fiscal year. Effective durations at the beginning of the fiscal year were 1.71 years for the governmental fund portfolio and 1.69 years for the enterprise fund portfolio, and 1.65 years and 1.62 years at the end of the fiscal year, respectively.

The City provides postemployment healthcare benefits in the form of an implied rate subsidy for group health insurance for retirees and their dependents. In addition, the City pays a portion of the health premium for retirees meeting certain criteria. As of the end of the current fiscal year there were 22 retired employees receiving these benefits, of which the City was paying a portion of the premiums for 19. These benefits are financed on a pay-as-you-go basis. The Governmental Accounting Standards Board (GASB) Statement Number 45 requires governments to report a liability in the financial statements in connection with the obligation to provide these benefits. The liability reported by the City in 2015 for these benefits is $3,470,027.

The City implemented GASB Statement Number 68 in FY2015. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for pensions. It also improves information provided by state and local governmental employers about financial support for pensions that is provided by other entities. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for pensions with regard to providing decision-useful information, supporting assessments of accountability and inter-period equity, and creating additional transparency. This Statement replaces the requirements of Statement No. 27, Accounting for Pensions by State and Local Governmental Employers, as well as the requirements of Statement No. 50, Pension Disclosures, as they relate to pensions that are provided through pension plans administered as trusts or equivalent arrangements (hereafter jointly referred to as trusts) that meet certain criteria. More on the GASB 68 is discussed in the Notes to the Financial Statement Section of this document.

Major initiatives

The following projects were and are being funded primarily from transportation and utility impact fees:

- Improvements on East Plant Street between 9th Street and Dillard Street were completed during the fiscal year. The East Plant Street project began in 2007 and included the purchase of right-of-way, roadway improvements, and drainage and utility upgrades between SR 429 and Dillard Street. The total cost of the East Plant Street project was $16,324,200.
- Infrastructure improvements on Vineland Road were completed during the year to include the addition of drainage, utility upgrades and paving,. The total project cost was $1,070,117 which will be paid from Local Option Gas Tax revenues.

- SunRidge Boulevard was expanded by two lanes to help ease the traffic leading to the public schools. The total cost of the project to the City, which included new turn lanes, was $841,325.
- Construction to expand the reuse water systems in neighborhoods throughout Southwest Winter Garden began this fiscal year. The total project cost is expected to be $4,800,000.

Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its CAFR for the fiscal year ended September 30, 2014. This was the eleventh consecutive year that the City has received this prestigious award. In order to be awarded a Certificate of Achievement, the City had to publish an easily readable and efficiently organized CAFR that satisfied both GAAP and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the Finance Department. We would like to express our appreciation to all members of the Department who assisted and contributed to the preparation of this report. Credit must also be given to the Mayor and Commissioners for their unfailing support for maintaining the highest standards of professionalism in the management of the City's finances.

Respectfully submitted,

Michael L. Bollhoefer, C.P.A.
City Manager

Laura L. Zielonka, C.P.A.
Finance Director

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

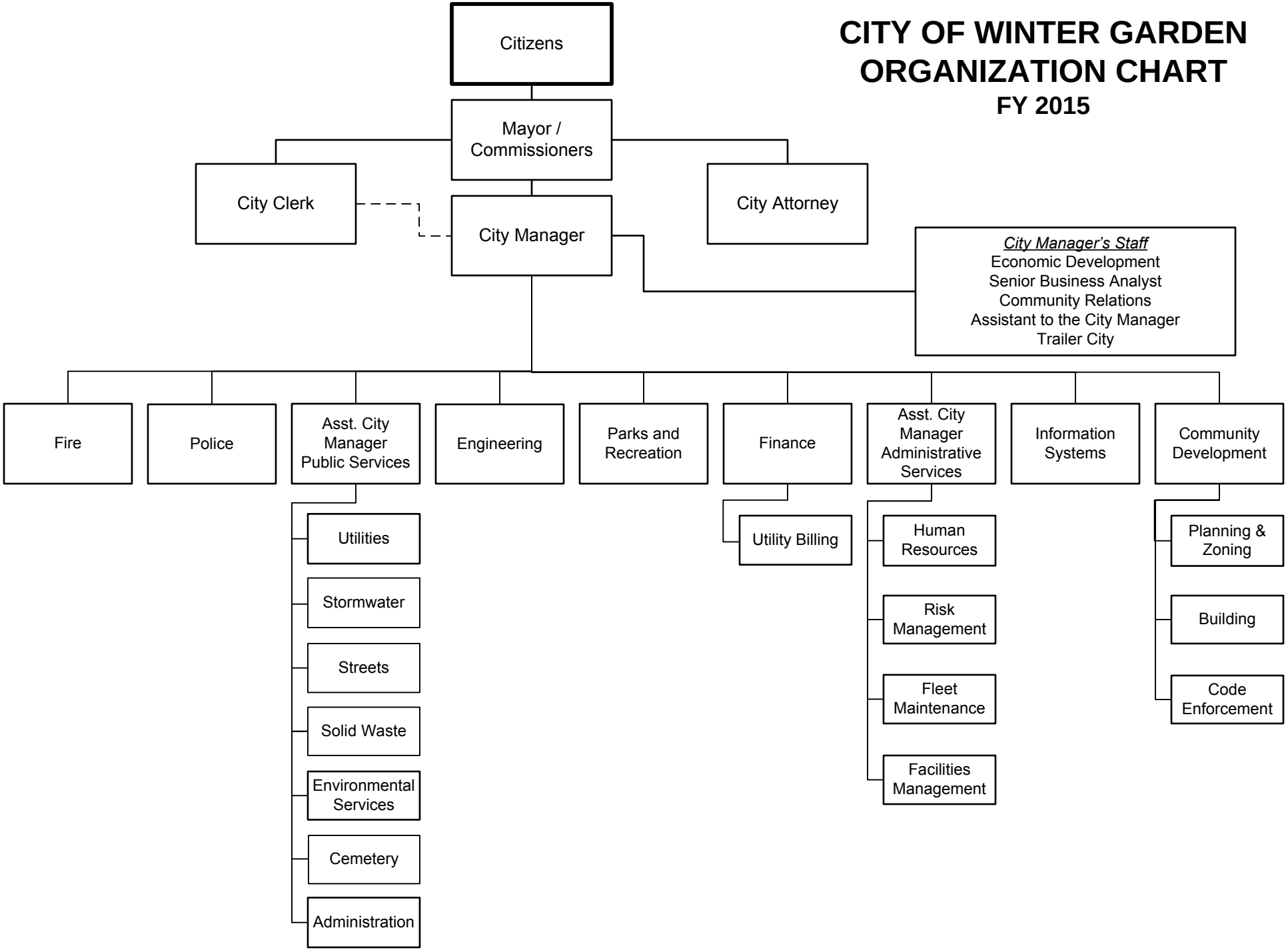
City of Winter Garden
Florida

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

September 30, 2014

Executive Director/CEO

CITY OF WINTER GARDEN ORGANIZATION CHART
FY 2015



CITY OF WINTER GARDEN, FLORIDA
LIST OF ELECTED AND APPOINTED OFFICIALS
As of September 30, 2015

Elected Officials

Mayor	John Rees
City Commissioner—District 1	Kent W. Makin
City Commissioner—District 2	James R. Buchanan
City Commissioner—District 3	Robert M. Olszewski
City Commissioner—District 4	Colin P. Sharman

Appointed Officials

City Manager	Michael L. Bollhoefer
Assistant to the City Manager - Administrative Services	Frank M. Gilbert
Assistant to the City Manager - Public Services	Donald R. Cochran
City Clerk	Kathy Golden
City Attorney	A. Kurt Ardaman
Economic Development Director	Tanja D. Gerhartz
Finance Director	Laura L. Zielonka
Information Technology Director	Chad Morrill
Community Development Director	Stephen R. Pash
Police Chief	George A. Brennan
Fire Chief	Matt McGrew
Parks and Recreation Director	Laura E. Coar

FINANCIAL SECTION

INDEPENDENT AUDITORS' REPORT

—

MANAGEMENT'S DISCUSSION AND ANALYSIS

—

BASIC FINANCIAL STATEMENTS

—

REQUIRED SUPPLEMENTARY INFORMATION

—

COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

SBM Sines Blakeslee Madyda
certified public accountants, p.a.

INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of the City Commission
Winter Garden, Florida

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Winter Garden, Florida (the "City") as of and for the fiscal year ended September 30, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards,* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of September 30, 2015, and the respective changes in financial position, and, where applicable, cash flows thereof, and the respective budgetary comparison for the general and major special revenue funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

800 S Dillard Street, Winter Garden, FL 34787 • phone 407.656.6611 • fax 407.656.5372 • www.sbmcpa.us

Honorable Mayor and Members of the City Commission
Winter Garden, Florida

Other Matters

Required Supplementary Information
Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and other required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information
Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, other supplementary information section, and statistical section, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 25, 2016, on our consideration of City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

SINES BLAKESLEE MADYDA, CPAs P.A.
Certified Public Accountants

Winter Garden, Florida
March 25, 2016

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

As management of the City of Winter Garden (the "City"), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2015. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 1-5 of this report.

Financial Highlights

- The assets and deferred outflows of resources for the City exceeded the liabilities and deferred inflows of resources on September 30, 2015 by $230,411,123. The unrestricted net position on this date was $33,834,091. These funds are available to meet the ongoing obligations of the City.
- The net position of governmental activities on September 30, 2015 equaled $121,537,916. Of this amount, $9,545,364 was unrestricted. The net position of business-type activities equaled $108,873,207. Of this amount $24,288,727 was unrestricted.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of $31,582,212. Of this amount, $8,890,557 is available for spending at the City's discretion (unassigned fund balance).
- Unassigned fund balance in the General Fund was $8,890,557 at the end of the fiscal year, or 32 percent of total expenditures.
- Net position in the Pension Trust Fund for General Employees increased $154,400. Net position restricted in the Pension Trust Fund for Firefighters and Police Officers increased $998,854 for a total fiduciary fund increase of $1,153,251.
- The beginning net position was restated for both Governmental and Business-type Activities as a result of implementation of the GASB Statement No. 68 Financial Reporting for Pension Plans. The Governmental Activities were restated by ($1,120,121) and the Business-Type Activities were restated by $103,093 for a total City-Wide restatement of ($1,017,028).

Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the City's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference between the two

reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, physical environment, transportation, economic environment, public assistance, and culture and recreation. The business-type activities of the City include water and sewer services, solid waste collection, stormwater services, and management of the City owned mobile home park.

The government-wide financial statements can be found on pages 31-33 of this report.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds. These funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains ten individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Community Redevelopment Agency Fund, and the Impact Fee Fund all of which are considered to be major

funds. Data from the other seven funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annual appropriated budget for its governmental funds. Budgetary comparison statements and schedules have been provided for these funds to demonstrate compliance with the budget.

The basic governmental fund financial statements can be found on pages 34-43 of this report.

Proprietary Funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water and sewer utility, solid waste collection operation, stormwater utility, and the City owned mobile home park.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water and sewer utility, solid waste collection operation, stormwater utility, and the City owned mobile home park. The water and sewer utility and the solid waste collection operation are considered major funds of the City.

The basic proprietary fund financial statements can be found on pages 44-46 of this report.

Fiduciary Funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 47-48 of this report.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 49-81 of this report.

Other information. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's progress in funding its obligation to provide pension and other postemployment benefits to its employees. Required supplementary information can be found on pages 82-88 of this report.

The other supplementary information referred to earlier in connection with nonmajor governmental and enterprise funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 89-106 of this report.

Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by $230,411,123 at the close of the most recent fiscal year. The City's increase in net position for this fiscal year amounts to $16,038,102.

The largest portion of the City's net position reflects its investment in capital assets, (e.g., land, buildings, improvements, and equipment), less any related debt used to acquire those assets that is still outstanding. They make up $172,704,911 or 75 percent of total net position. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.

CITY OF WINTER GARDEN'S Net Position

	Governmental Activities		Business-type Activities		Total	
	2015	2014	2015	2014	2015	2014
Current and other assets	$38,165,294	$ 33,556,252	$32,547,044	$ 33,912,374	$70,712,338	$ 67,468,626
Capital assets	102,681,193	100,286,299	87,216,152	77,947,907	189,897,345	178,234,206
Total assets	140,846,487	133,842,551	119,763,196	111,860,281	260,609,683	245,702,832
Deferred Outflows of Resources	2,574,993	-	365,270	-	2,940,263	-
Long-term liabilities outstanding	15,385,168	13,459,787	8,321,680	8,861,666	23,706,848	22,321,453
Other liabilities	6,233,065	4,245,223	2,820,792	3,418,211	9,053,830	7,663,434
Total liabilities	21,618,233	17,705,010	11,142,445	12,279,877	32,760,678	29,984,887
Deferred Inflows of Resources	265,331	327,896	112,814	-	378,145	327,896
Net position:						
Net investment in capital assets	92,892,328	90,186,299	79,812,583	69,782,370	172,704,911	159,968,669
Restricted	19,100,224	17,317,531	4,771,897	7,048,365	23,872,121	24,365,896
Unrestricted	9,545,364	8,305,815	24,288,727	22,749,669	33,834,091	31,055,484
Total net position	$121,537,916	$115,809,645	$108,873,207	$99,580,404	$230,411,123	$215,390,049

An additional portion of the City's net position (ten percent) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position ($33,834,091) may be used to meet the City's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City is able to report positive balances in all three categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.

The City's net position increased by $16,038,102 during the current fiscal year. The majority of this increase represents the degree to which impact fee revenues and developer contributions thereon have outstripped depreciation expense on the related capital assets.

CITY OF WINTER GARDEN'S Changes in Net Position

	Governmental Activities		Business-type Activities		Total	
	2015	2014	2015	2014	2015	2014
Revenues:						
Program revenues:						
Charges for services	$4,983,087	$ 3,297,765	$16,431,431	$15,796,663	$21,414,518	$ 19,094,428
Operating grants and contributions	2,162,381	2,089,704	-	-	2,162,381	2,089,704
Capital grants and contributions	5,973,319	5,049,195	8,922,580	6,862,632	14,895,899	11,911,827
General revenues:						
Ad valorem	8,997,819	8,164,335	-	-	8,997,819	8,164,335
Utility service taxes	3,505,482	3,554,248	-	-	3,505,482	3,554,248
Communication services Taxes	1,224,261	1,291,136	-	-	1,224,261	1,291,136
Local business tax	229,132	209,938	-	-	229,132	209,938
Franchise fees	2,457,976	2,399,459	-	-	2,457,976	2,399,459
Unrestricted intergovernmental	7,342,302	6,715,362	-	-	7,342,302	6,715,362
Investment earnings	152,809	41,617	253,928	102,115	406,737	143,732
Gain on sale of capital assets	13,124	23,837	2,459	-	15,583	23,837
Other	18,747	64,107	-	-	18,747	64,107
Total revenues	37,060,439	32,900,703	25,610,398	22,761,410	62,670,837	55,662,113
Expenses:						
General government	3,994,130	3,499,783	-	-	3,994,130	3,499,783
Public safety	16,587,009	15,378,649	-	-	16,587,009	15,378,649
Physical environment	1,129,164	961,101	-	-	1,129,164	961,101
Transportation	3,824,157	3,363,662	-	-	3,824,157	3,363,662
Economic environment	467,846	448,065	-	-	467,846	448,065
Public assistance	65,660	68,815	-	-	65,660	68,815
Culture and recreation	3,700,721	3,346,135	-	-	3,700,721	3,346,135
Interest on long-term debt	443,360	463,941	-	-	443,360	463,941
Water and sewer	-	-	11,150,139	9,905,026	11,150,139	9,905,026
Solid Waste	-	-	4,153,446	3,984,331	4,153,446	3,984,331
Stormwater	-	-	883,246	727,278	883,246	727,278
Mobile home lot rentals	-	-	233,857	205,793	233,857	205,793
Total expenses	30,212,047	27,530,151	16,420,688	14,822,428	46,632,735	42,352,579
Increase (decrease) in net position	6,848,392	5,370,552	9,189,710	7,938,982	16,038,102	13,309,534
Net position- beginning, as restated	114,689,524	110,439,093	99,683,497	91,641,422	214,373,021	202,080,515
Net position- ending	$121,537,916	$115,809,645	$108,873,207	$99,580,404	$230,411,123	$215,390,049

The implementation of the GASB Statement Number 68 resulted in the restatement of the beginning net position for both Governmental and Business-type Activities. The Governmental Activities beginning net position was decreased by $(1,651,893) to remove pre-GASB 68 asset/liability and increased by $531,772 for prior period adjustment to record the beginning balance for a total net decrease of $(1,120,121) of the beginning net position for Governmental

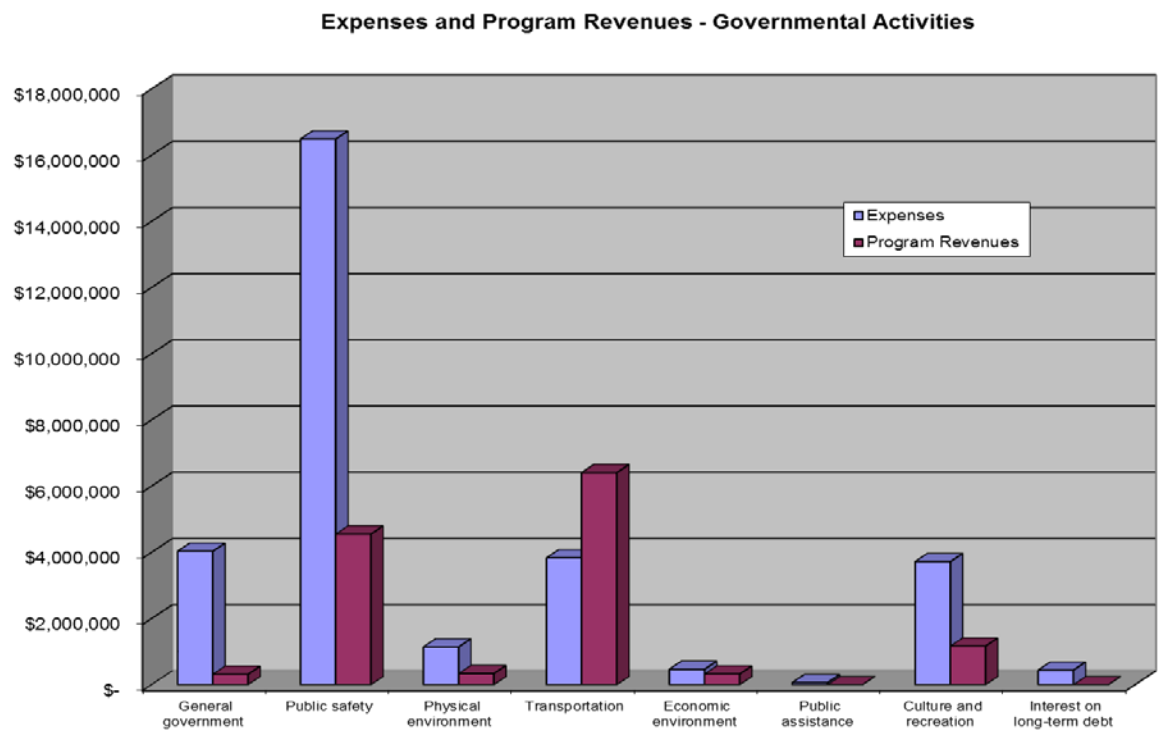
Activities. The Business-Type Activities beginning net position was increased in total by $103,093 to record the beginning balance.

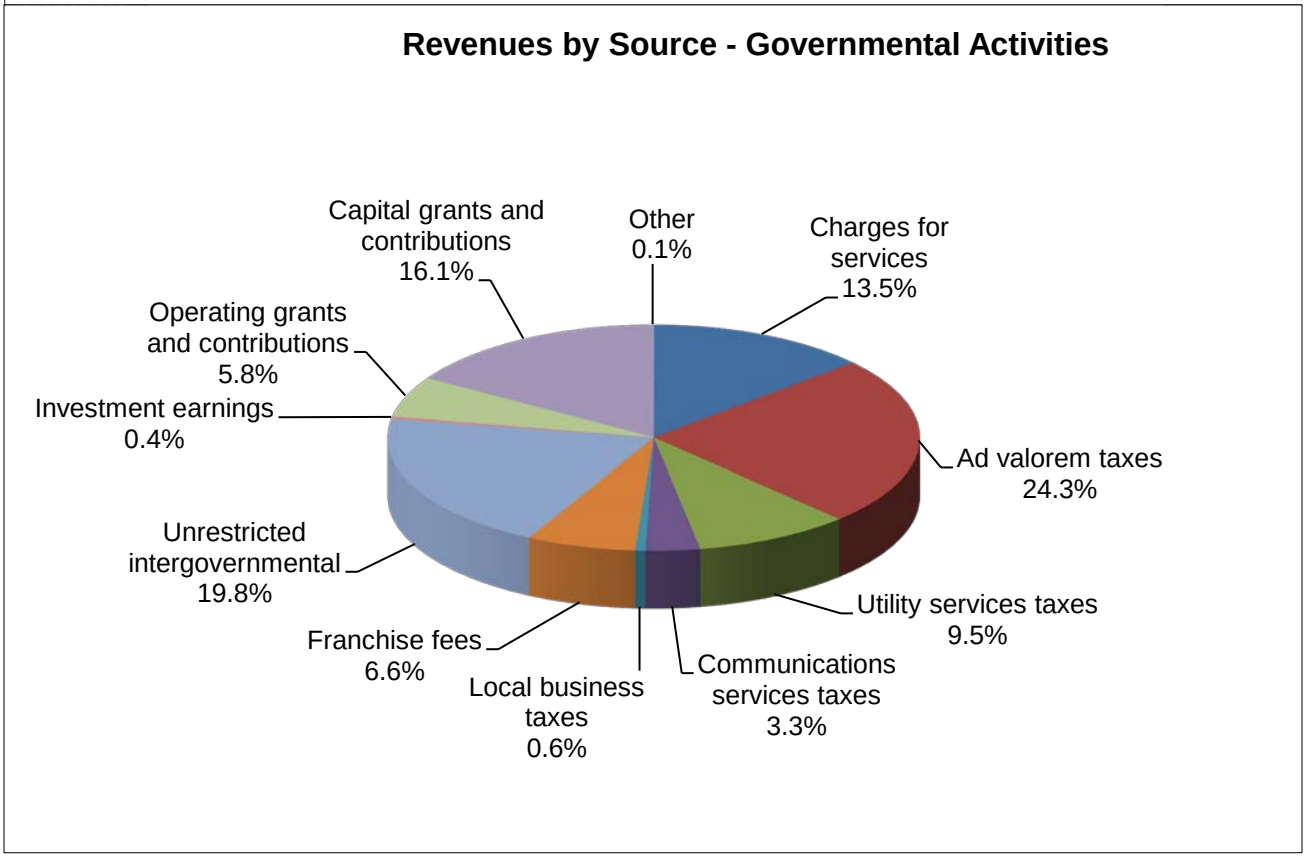
Governmental activities. Governmental activities increased the City's net position by $6,848,392, accounting for 43 percent of the total growth in the City's net position. A key element of this increase was the impact fee revenues which totaled $4,269,362 which were from the new developments Waterside on Johns Lake, Bradford Creek, Johns Lake Pointe, Alexander Ridge and Hickory Hammock. The governmental activities also received non-cash developer contributions of $1,451,058 for subdivision assets for Alexander Ridge, Waterside Johns Lake, Black Lake Preserve, Cypress Reserve, Hickory Hammock and Waterside Johns Lake.

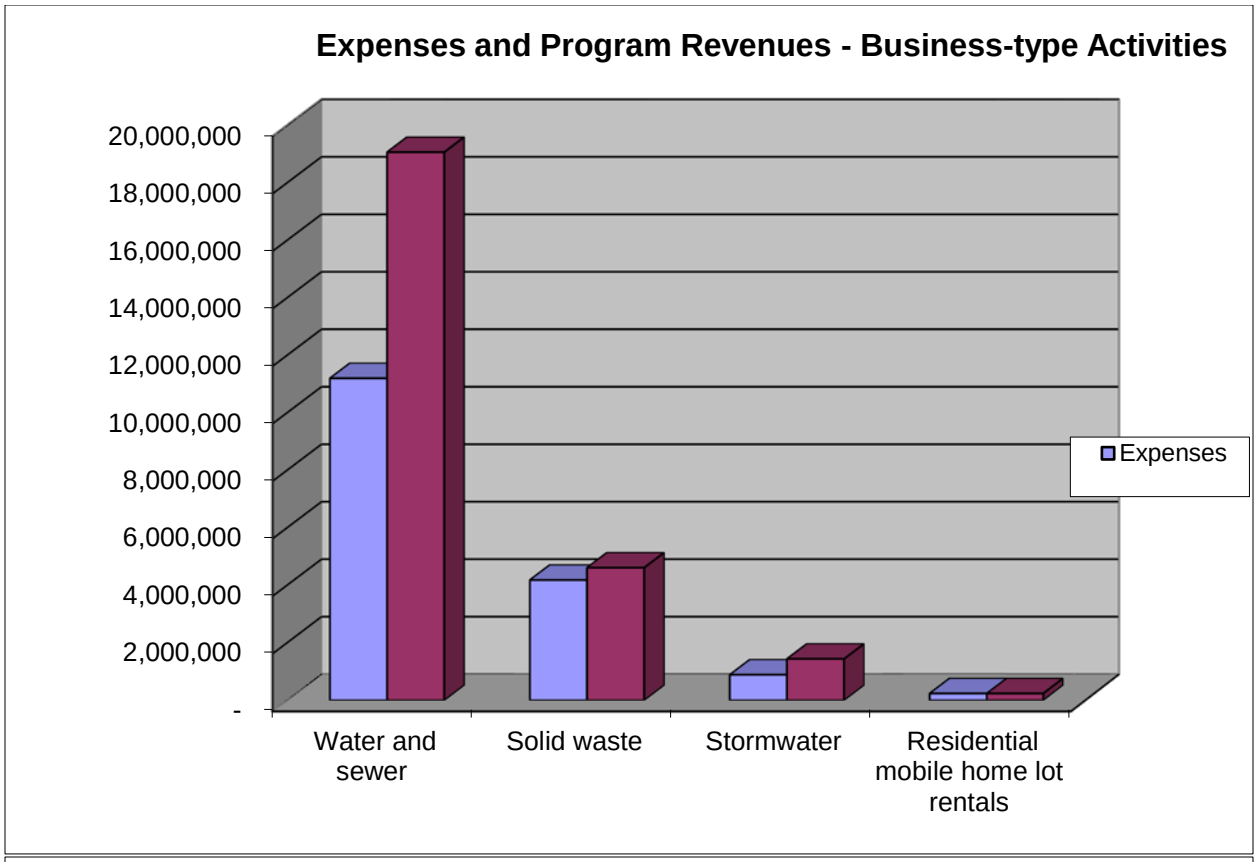
Business-type activities. Business-type activities increased the City's net position by $9,189,710, accounting for 57 percent of the total growth in the City's net position. Key elements of this increase are as follows:

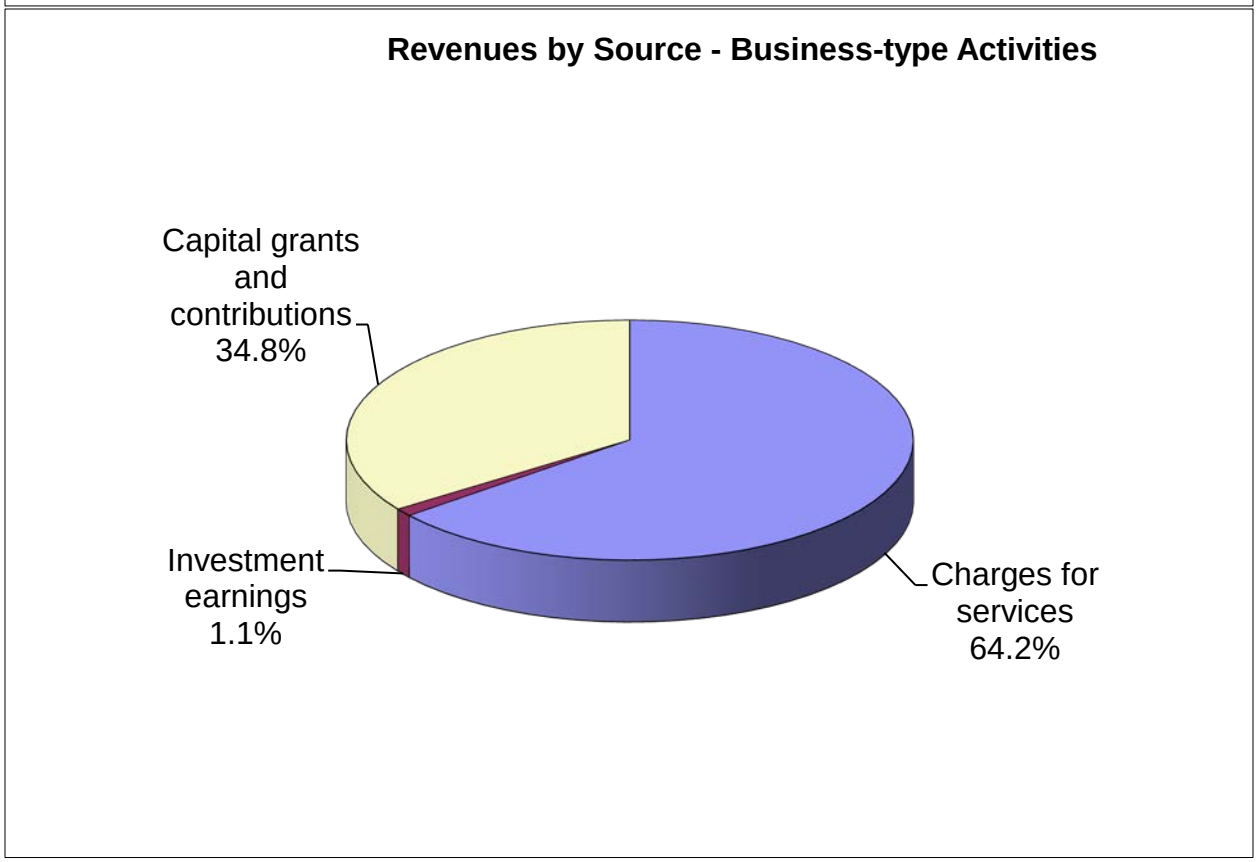
- Utility rates for the water and sewer, solid waste, and stormwater utilities have been set to accommodate the long-range capital needs of these utilities, in addition to annual operating costs. Thus, these utilities have reported a combined operating income of $294,522. While the City makes capital improvements and major equipment purchases as deemed necessary, these assets are depreciated over many years, or not depreciated at all in the case of land. Thus, capital outlay expenses are largely not recognized in the same year as operating revenues are received. This has the effect of increasing net position.

- The City experienced new construction during the current fiscal year, resulting in the collection of $2,218,097 for water and sewer impact fees, plus $5,666,676 for developer contributed subdivision assets for the same subdivision as mentioned above in the governmental activities section. While these funds are used for major capital purchased, the related assets are depreciated over many years, or not depreciated at all in the case of land.


Expenses and Program Revenues - Governmental Activities
$18,000,000
$16,000,000
$14,000,000
$12,000,000
$10,000,000
$8,000,000
$6,000,000
$4,000,000
$2,000,000
$-
Expenses
Program Revenues
General government
Public safety
Physical environment
Transportation
Economic environment
Public assistance
Culture and recreation
Interest on long-term debt


Revenues by Source - Governmental Activities
Capital grants and contributions 16.1%
Other 0.1%
Charges for services 13.5%
Operating grants and contributions 5.8%
Investment earnings 0.4%
Ad valorem taxes 24.3%
Unrestricted intergovernmental 19.8%
Utility services taxes 9.5%
Franchise fees 6.6%
Local business taxes 0.6%
Communications services taxes 3.3%


Expenses and Program Revenues - Business-type Activities
20,000,000
18,000,000
16,000,000
14,000,000
12,000,000
10,000,000
8,000,000
6,000,000
4,000,000
2,000,000
-
Expenses
Water and sewer
Solid waste
Stormwater
Residential mobile home lot rentals


Revenues by Source - Business-type Activities
Capital grants and contributions 34.8%
Investment earnings 1.1%
Charges for services 64.2%

Financial Analysis of the City's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The City's governmental funds reported combined ending fund balances of $31,582,212 at September 30, 2015, which consisted of $698,735 in nonspendable, $4,537,235 in restricted, $17,455,685 in committed, and $8,890,557 in unassigned fund balance. The fund balance is a net increase of $4,916,102 from the reported fund balance of $26,994,006 in the prior year. The increase is primarily a result of increase in revenues over the prior year. Ad valorem taxes were up $833,484 from FY 2014, the tax rate did not increase, however, taxable property values increased. Permits, fees and special assessments were up $1,277,714 over the prior fiscal year due to more permits being issued. Intergovernmental revenues were $2,846,988 greater than fiscal year 2014 actuals.

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, unassigned fund balance of the General Fund was $8,890,557, while total fund balance was $11,350,003. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 32 percent of General Fund expenditures, while total fund balance represents 41 percent of the same amount.

The fund balance of the City's General Fund increased by $2,097,959 during the current fiscal year. The key factors in this increase are as follows:

- Total revenues for the general fund were over budget by $2,287,800 primarily due to the permits, fees, and special assessments revenues from the high volume of growth in the City.
- Economic Development expenditures were under budget by $189,126 primarily due to the timing of the Tri-City expenditures.
- Transportation expenditures were under budget by $216,007 due to the timing of on-going capital projects budgeted that at not yet completed.
- Culture and recreation expenditures were under budget by $417,501 due to the timing of budgeted parks improvements not yet completed.

The Community Redevelopment Agency Fund is used to account for receipts of tax increment revenues from Orange County and the City and to account for expenditures for the redevelopment of the community redevelopment area. Fund balance increased $548,881 in this fund. The key factor in this increase was due to the parking garage debt service payments being budgeted but not expended because the parking garage project has not started yet.

The Impact Fee Fund is used to account for the receipt of police, fire, road, and recreation impact fees. The purpose of an impact fee is to assign, to the extent practical, growth-related capital costs to those new residents and businesses responsible for such costs. These fees are segregated by function (police, fire, road, and recreation) and are required to be used for capital projects and equipment purchases related to growth within each function. Fund balance increased $1,260,321 in this fund due to new development occurring in the City.

Proprietary funds. The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in greater detail.

Unrestricted net position of the Water and Sewer Utility Fund at the end of the year amounted to $19,049,512. Total growth in net position for this fund was $7,276,278. Factors concerning this increase have already been addressed in the discussion of the City's business-type activities. Unrestricted net position in the Solid Waste Fund at the end of the year amounted to $3,280,350, with an increase in net position of $485,326.

General Fund Budgetary Highlights

The General Fund budget was increased by $1,507,127 from the original budget to the final amended budget (an increase of six percent). These increases can be summarized as follows:

- $483,119 increase in general government activities. This was primarily due to an increase for executive activities for the purchase of land for parking and a parking expansion project ($190,297). There was also an increase for executive activities for the carry forward of the budgeted fiber internet connection ($100,000), and the design of the Dillard street improvement from SR50 to Plant ($75,000).

- $461,704 increase in public safety activities. This was largely due to increases for law enforcement activities for a reappropriation from the prior year for new dispatch consoles ($146,703), the redundant server needed for Police dispatch ($101,964) and the 9 additional dispatchers needed to take over for Ocoee dispatch ($125,000).

The final budget for utility services was $3,236,444 and the actual amount received was $3,505,482 resulting in a variance of $269,038 due to increase in electric tax revenues. The final budget for permits, fees and special assessments was $3,843,214, which the actual amount was $5,409,019, a variance of $1,565,805 due to increase in building permits. Charges for services had a variance of $481,321 with actuals totaling $3,520,265 due to an increase in electric franchise fee revenues. These were the main contributors for total revenues of $30,986,110 to be $2,287,800 above the final budget of $28,698,310.

While the final budget provided for the use of $868,590 of fund balance during the year, fund balance increased $2,097,959. This is primarily due to the budget variances mentioned above.

Capital Asset and Debt Administration

Capital assets. The City's investment in capital assets for its governmental and business-type activities as of September 30, 2015 amounts to $189,897,345 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, machinery and equipment, infrastructure, and construction work in progress. The total increase in the City's investment in capital assets for the current fiscal year was 6.5 percent (a 2.4 percent increase for governmental activities and an 11.9 percent increase for business-type activities).

CITY OF WINTER GARDEN'S Capital Assets

	Governmental Activities	Business-type Activities	Total
Land	$ 24,797,968	$ 1,024,601	$ 25,822,569
Buildings	28,108,081	6,582,304	34,690,385
Improvements other than buildings	13,374,801	21,620,707	34,995,508
Machinery and equipment	14,516,178	8,920,733	23,436,911
Infrastructure	62,641,675	91,265,594	153,907,269
Construction work in progress	3,387,029	1,036,992	4,424,021
Less: accumulated depreciation	(44,144,539)	(43,234,779)	(87,379,318)
Net capital assets	$102,681,193	$ 87,216,152	$189,897,345

Major capital asset events during the fiscal year included the following:

- Improvements on East Plant Street between 9th Street and Dillard Street were completed during the fiscal year. The East Plant Street project began in 2007 and included the purchase of right-of-way, roadway improvements, and drainage and utility upgrades between SR 429 and Dillard Street. The total cost of the East Plant Street project was $16,324,200

- Infrastructure improvements on Vineland Road were completed during the year to include the addition of drainage, utility upgrades and paving,. The total project cost was $1,070,117.

- SunRidge Boulevard was expanded by two lanes to help ease the traffic leading to the public schools. The total cost of the project to the City, which included new turn lanes, was $841,325.

- Construction to expand the reuse water systems in neighborhoods throughout Southwest Winter Garden began this fiscal year. The total project cost is expected to be $4,800,000.

Additional information on the City's capital assets can be found in note *IV.C.*

Long-term debt. At the end of the current fiscal year, the City had total debt outstanding of $17,213,569. The debt represents debt secured solely by specified revenue sources.

CITY OF WINTER GARDEN'S Outstanding Debt, at year end

Governmental:	
Series 2006 Sales Tax Revenue Bonds	$9,810,000
Sub-total	9,810,000
Business Type:	
2004 SRF Loan	1,077,318
2003 SRF Loan	5,746,741
2001 SRF Loan	579,510
Sub-total	7,403,569
Total	$17,213,569

The City's total debt decreased by $1,051,968 (six percent) during the current fiscal year due to scheduled principal payments.

There are no limitations placed upon the amount of debt the City may issue either by the City's Charter, Code of Ordinances, or Florida Statutes. The City's Charter requires a voter referendum for general obligation bonds.

Additional information on the City's long-term liabilities can be found in Note *IV.F* in the notes to the financial statements.

Economic Factors and Next Year's Budgets and Rates

The City has experienced moderate growth over the past several years, thus the costs of providing governmental services have likewise been increasing; however, pressures to reduce property taxes due to recent legislative tax reform have significantly reduced revenues available to fund these services. For fiscal year 2016, the City maintained its millage rate of 4.2500. However, the adopted rate was above the rolled-back rate of 3.9621 by 7.27% due to increased property values. During the budget process for fiscal year 2016, department heads focused on controlling costs and were successful in doing so.

Requests for Information

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the Finance Director, Fiscal Management Division, 300 West Plant Street, Winter Garden, Florida, 34787.

BASIC FINANCIAL STATEMENTS

City of Winter Garden, Florida
Statement of Net Position
September 30, 2015

	Governmental Activities	Business-type Activities	Total
ASSETS			
Cash and cash equivalents	$ 7,748,490	$ 1,403,444	$ 9,151,934
Receivables (net of allowance for uncollectibles)	579,471	2,107,186	2,686,657
Internal balances	918,940	(918,940)	-
Due from other governmental units	1,004,344	-	1,004,344
Inventories	22,121	316,222	338,343
Investments	27,620,514	21,147,597	48,768,111
Prepaid items	271,414	-	271,414
Restricted cash, cash equivalents, and investments	-	8,491,535	8,491,535
Capital assets (net of accumulated depreciation):			
Land	24,797,968	1,024,601	25,822,569
Buildings	19,696,807	2,118,035	21,814,842
Improvements other than buildings	8,366,553	8,589,577	16,956,130
Machinery and equipment	2,848,133	3,263,186	6,111,319
Infrastructure	43,584,703	71,183,758	114,768,461
Construction work in progress	3,387,029	1,036,995	4,424,024
Total assets	140,846,487	119,763,196	260,609,683
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows for pensions	2,574,993	365,270	2,940,263
Total deferred outflows of resources	2,574,993	365,270	2,940,263
LIABILITIES			
Accounts payable	1,857,396	637,585	2,494,981
Contracts payable	33,921	-	33,921
Due to other governmental units	1,191,367	16,097	1,207,464
Accrued wages payable	727,617	28,732	756,349
Deposits	270,904	-	270,904
Unearned revenue	1,715,474	84,658	1,800,132
Other current liabilities	436,386	-	436,386
Liabilities payable from restricted assets	-	2,053,693	2,053,693
Noncurrent liabilities:			
Due within one year	166,118	780,336	946,454
Due in more than one year	15,219,050	7,541,344	22,760,394
Total liabilities	21,618,233	11,142,445	32,760,678
DEFERRED INFLOWS OF RESOURCES			
Deferred inflows for pensions	265,331	112,814	378,145
Total deferred inflows of resources	265,331	112,814	378,145
NET POSITION			
Net investment in capital assets	92,892,328	79,812,583	172,704,911
Restricted for:			
Public safety	2,357,311	-	2,357,311
Transportation	16,742,913	-	16,742,913
Debt service	-	560,282	560,282
Capital projects	-	4,211,615	4,211,615
Unrestricted	9,545,364	24,288,727	33,834,091
Total net position	$ 121,537,916	$ 108,873,207	$ 230,411,123

The notes to the financial statements are an integral part of this statement.

City of Winter Garden, Florida
Statement of Activities
For the Year Ended September 30, 2015

			Program Revenues		
Functions/Programs	**Expenses**	**Indirect Expenses Allocation**	**Charges for Services**	**Operating Grants and Contributions**	**Capital Grants and Contributions**
Governmental activities:					
General government	$ 5,374,285	$ (1,380,155)	$ 234,953	$ 20,000	$ 62,781
Public safety	16,587,009	-	3,195,970	518,301	838,877
Physical environment	1,678,710	(549,546)	340,373	-	-
Transportation	3,824,157	-	604,675	1,293,154	4,511,931
Economic environment	467,846	-	-	326,437	-
Public assistance	65,660	-	-	-	-
Culture and recreation	3,700,721	-	607,116	4,489	559,730
Interest on long-term debt	443,360	-	-	-	-
Total governmental activities	32,141,748	(1,929,701)	4,983,087	2,162,381	5,973,319
Business-type activities:					
Water and sewer	9,953,226	1,196,913	10,155,407	-	7,952,547
Solid waste	3,579,244	574,202	4,604,187	-	-
Stormwater	739,439	143,807	1,435,688	-	970,033
Residential mobile home lot rentals	219,078	14,779	236,149	-	-
Total business-type activities	14,490,987	1,929,701	16,431,431	-	8,922,580
Total Functions/Programs	$ 46,632,735	$ -	$ 21,414,518	$ 2,162,381	$ 14,895,899

General revenues:
Taxes:
Ad valorem
Utility services
Communications services
Local business
Franchise fees
Unrestricted intergovernmental
Investment earnings
Gain on sale of capital assets
Other
Total general revenues
Change in net position
Net position—beginning, as restated
Net position—ending

The notes to the financial statements are an integral part of this statement.

Net (Expense) Revenue and Changes in Net Position		
Governmental Activities	Business-type Activities	Total
$ (3,676,396)	$ -	$ (3,676,396)
(12,033,861)	-	(12,033,861)
(788,791)	-	(788,791)
2,585,603	-	2,585,603
(141,409)	-	(141,409)
(65,660)	-	(65,660)
(2,529,386)	-	(2,529,386)
(443,360)	-	(443,360)
(17,093,260)	-	(17,093,260)
-	6,957,815	6,957,815
-	450,741	450,741
-	1,522,475	1,522,475
-	2,292	2,292
-	8,933,323	8,933,323
(17,093,260)	8,933,323	(8,159,937)
8,997,819	-	8,997,819
3,505,482	-	3,505,482
1,224,261	-	1,224,261
229,132	-	229,132
2,457,976	-	2,457,976
7,342,302	-	7,342,302
152,809	253,928	406,737
13,124	2,459	15,583
18,747	-	18,747
23,941,652	256,387	24,198,039
6,848,392	9,189,710	16,038,102
114,689,524	99,683,497	214,373,021
$ 121,537,916	$ 108,873,207	$ 230,411,123

City of Winter Garden, Florida
Balance Sheet
Governmental Funds
September 30, 2015

	General
ASSETS	
Cash and cash equivalents	$ 5,034,145
Receivables (net of allowance for uncollectibles)	579,471
Due from other funds	-
Advances to other funds	427,321
Due from other governmental units	558,056
Investments	10,203,161
Prepaid items	271,414
Total assets	$ 17,073,568
LIABILITIES, DEFERRED INFLOWS, AND FUND BALANCES	
Liabilities:	
Accounts payable	$ 1,369,031
Contracts payable	12,786
Due to other governmental units	1,191,367
Accrued wages payable	727,617
Deposits	270,904
Unearned revenue	1,715,474
Other current liabilities	436,386
Advances from other funds	-
Total liabilities	5,723,565
DEFERRED INFLOWS OF RESOURCES	
Unavailable revenue	-
Fund balances:	
Nonspendable:	
Advances to other funds	427,321
Prepaid items	271,414
Restricted for:	
Law enforcement	21,813
Television production equipment	28,440
Enforcement of Florida Building Code	1,697,672
Economic Environment	-
Transportation projects	-
Committed to:	
Encumbrances	12,786
Law enforcement	-
Fire control	-
Recreation	
Transportation projects	-
Unassigned	8,890,557
Total fund balances	11,350,003
Total liabilities, deferred inflows and fund balances	$ 17,073,568

The notes to the financial statements are an integral part of this statement.

Community Redevelopment Agency	Impact Fee Fund	Other Governmental Funds	Total Governmental Funds
$ 405,232	$ 1,537,372	$ 771,741	$ 7,748,490
-	-	-	579,471
-	-	918,940	918,940
-	-	-	427,321
-	-	446,288	1,004,344
1,000,000	16,417,353	-	27,620,514
-	-	-	271,414
$ 1,405,232	$ 17,954,725	$ 2,136,969	$ 38,570,494
$ -	$ 480,381	$ 7,984	$ 1,857,396
-	21,135	-	33,921
-	-	-	1,191,367
-	-	-	727,617
-	-	-	270,904
-	-	-	1,715,474
-	-	-	436,386
427,321	-	-	427,321
427,321	501,516	7,984	6,660,386
-	-	327,896	327,896
-	-	-	427,321
-	-	-	271,414
-	-	168,258	190,071
-	-	-	28,440
-	-	-	1,697,672
401,315	12,081	-	413,396
576,596	-	1,631,060	2,207,656
-	21,135	-	33,921
-	579,178	-	579,178
-	1,281,979	-	1,281,979
	441,260		441,260
-	15,117,576	1,771	15,119,347
-	-	-	8,890,557
977,911	17,453,209	1,801,089	31,582,212
$ 1,405,232	$ 17,954,725	$ 2,136,969	$ 38,570,494

WINTER GARDEN

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City of Winter Garden, Florida
Reconciliation of the Balance Sheet of
Governmental Funds to the Statement of Net Position
September 30, 2015

Amounts reported for governmental activities in the statement of net postion are different because:

Fund balances-total governmental funds	$ 31,582,212
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	102,681,193
Inventories are recognized as an expenditure at the time of purchase in the governmental funds.	22,121
Earned but unavailable revenue is recognized as a deferred inflow in the governmental funds on the funds statement but is converted to the revenues in the Statement of Activ	
No longer unavailable revenue in full accraul statement	327,896
Deferred outflows and inflows of resources related to pension are applicable to future periods and, therefore, are not reported in governmental funds	
Deferred outflows of resources for pensions	2,574,993
Deferred inflows of resources for pensions	(265,331)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.	(15,385,168)
Net position of governmental activities	$ 121,537,916

The notes to the financial statements are an integral part of this statement.

City of Winter Garden, Florida
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the Year Ended September 30, 2015

	General	Community Redevelopment Agency
REVENUES		
Taxes:		
Ad valorem	$ 8,997,819	$ -
Utility services	3,505,482	-
Communications services	1,224,261	-
Local business	229,132	-
Permits, fees, and special assessments	5,409,019	-
Intergovernmental	7,407,560	326,437
Charges for services	3,520,265	-
Fines and forfeits	136,999	-
Investment earnings	150,246	-
Rents and royalties	292,672	-
Contributions and donations	26,789	-
Other	85,866	-
Total revenues	30,986,110	326,437
EXPENDITURES		
Current:		
General government	4,969,575	-
Public safety	15,990,895	-
Physical environment	1,624,115	-
Transportation	1,290,960	-
Economic environment	432,836	78,118
Public assistance	65,660	-
Culture and recreation	3,401,537	-
Debt service:		
Principal	-	-
Interest	-	10,430
Total expenditures	27,775,578	88,548
Excess (deficiency) of revenues over (under) expenditures	3,210,532	237,889
OTHER FINANCING SOURCES (USES)		
Transfers in	-	310,992
Transfers out	(1,125,697)	-
Sale of capital assets	13,124	-
Total other financing sources and (uses)	(1,112,573)	310,992
Net change in fund balances	2,097,959	548,881
Fund balances—beginning	9,252,044	429,030
Fund balances—ending	$ 11,350,003	$ 977,911

The notes to the financial statements are an integral part of this statement.

Impact Fee Fund	Other Governmental Funds	Total Governmental Funds
$ -	$ -	$ 8,997,819
-	-	3,505,482
-	-	1,224,261
-	-	229,132
4,269,362	42,080	9,720,461
-	1,795,676	9,529,673
-	-	3,520,265
-	32,510	169,509
190,118	2,563	342,927
-	-	292,672
-	-	26,789
-	1,536	87,402
4,459,480	1,874,365	37,646,392
-	-	4,969,575
244,556	555,336	16,790,787
-	-	1,624,115
2,954,604	729,758	4,975,322
-	-	510,954
-	-	65,660
-	-	3,401,537
-	290,000	290,000
-	432,930	443,360
3,199,160	2,008,024	33,071,310
1,260,320	(133,659)	4,575,082
-	964,705	1,275,697
-	(150,000)	(1,275,697)
-	-	13,124
-	814,705	13,124
1,260,320	681,046	4,588,206
16,192,889	1,120,043	26,994,006
$ 17,453,209	$ 1,801,089	$ 31,582,212

City of Winter Garden, Florida
Reconciliation of the Statement of Revenues,
Expenditures, and Changes in Fund Balances of Governmental Funds
to the Statement of Activities
For the Year Ended September 30, 2015

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances—total governmental funds	$	4,588,206
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.		2,402,581
In the statement of activities, only the gain on the sale or scrap of capital assets is reported. However, in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balance by the cost of the capital assets sold.		(7,687)
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.		290,000
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds such as compensated absenses and other postemployment benefits. Governemental funds also report City pension contributions as expenditures. In the Statement of Activities, the cost of pension benefits earned net of contributions is reported as pension expense.		(437,491)
In the governmental funds, purchases of inventories are reported as expenditures, whereas in the Statement of Activities, only the change in the balance of inventories is expensed.		12,783
Change in net position of governmental activities	$	6,848,392

The notes to the financial statements are an integral part of this statement.

City of Winter Garden, Florida
General Fund
Statement of Revenues, Expenditures, and Changes in Fund Balances-Budget and Actual
For the Year Ended September 30, 2015

	Budgeted Amounts			Variance with
	Original	Final	Actual Amounts	Final Budget
REVENUES				
Taxes:				
Ad valorem	$ 8,985,856	$ 8,985,856	$ 8,997,819	$ 11,963
Utility services	3,236,444	3,236,444	3,505,482	269,038
Communications services	1,311,187	1,311,187	1,224,261	(86,926)
Local business	175,860	175,860	229,132	53,272
Permits, fees, and special assessments	3,521,335	3,843,214	5,409,019	1,565,805
Intergovernmental	7,455,040	7,455,040	7,407,560	(47,480)
Charges for services	2,869,553	3,038,944	3,520,265	481,321
Fines and forfeits	82,512	169,811	136,999	(32,812)
Investment earnings	93,694	93,694	150,246	56,552
Rents and royalties	311,914	311,914	292,672	(19,242)
Contributions and donations	7,200	7,200	26,789	19,589
Other	45,605	69,146	85,866	16,720
Total revenues	28,096,200	28,698,310	30,986,110	2,287,800
EXPENDITURES				
Current:				
General government:				
Legislative	154,793	254,793	207,991	46,802
Executive	1,136,772	1,399,891	1,328,057	71,834
Financial and administrative	2,614,517	2,714,517	2,703,229	11,288
Legal counsel	234,703	234,703	350,248	(115,545)
Comprehensive planning	391,491	411,491	380,050	31,441
Total general government	4,532,276	5,015,395	4,969,575	45,820
Public safety:				
Law enforcement	9,483,821	9,890,791	9,841,373	49,418
Fire control	4,893,022	4,910,665	5,119,039	(208,374)
Protective inspections	979,377	1,016,468	1,030,483	(14,015)
Total public safety	15,356,220	15,817,924	15,990,895	(172,971)
Physical environment:				
Cemetery	143,922	151,327	172,072	(20,745)
Building maintenance	627,476	627,476	670,124	(42,648)
Fleet maintenance	457,540	485,190	543,919	(58,729)
Public Services Administration	273,568	280,056	238,000	42,056
Total physical environment	1,502,506	1,544,049	1,624,115	(80,066)
Transportation:				
Engineering	410,117	397,142	318,305	78,837
Construction and maintenance	1,001,586	1,109,825	972,655	137,170
Total transportation	1,411,703	1,506,967	1,290,960	216,007
Economic environment	367,896	621,962	432,836	189,126
Public assistance	68,880	68,880	65,660	3,220
Culture and recreation	3,647,607	3,819,038	3,401,537	417,501
Reserve for contingencies	100,000	100,000	-	100,000
Total expenditures	26,987,088	28,494,215	27,775,578	718,637
Excess (deficiency) of revenues over (under) expenditures	1,109,112	204,095	3,210,532	3,006,437
OTHER FINANCING SOURCES (USES)				
Transfers out	(1,053,801)	(1,078,801)	(1,125,697)	(46,896)
Sale of capital assets	6,116	6,116	13,124	7,008
Total other financing sources and (uses)	(1,047,685)	(1,072,685)	(1,112,573)	(39,888)
Net change in fund balances	61,427	(868,590)	2,097,959	2,966,549
Fund balances—beginning	9,252,044	9,252,044	9,252,044	-
Fund balances—ending	$ 9,313,471	$ 8,383,454	$ 11,350,003	$ 2,966,549

The notes to the financial statements are an integral part of this statement.

City of Winter Garden, Florida
Community Redevelopment Agency Fund
Statement of Revenues, Expenditures, and Changes in Fund Balances-Budget and Actual
For the Year Ended September 30, 2015

	Budgeted Amounts			Variance with
	Original	Final	Actual Amounts	Final Budget
REVENUES				
Intergovernmental	$ 324,507	$ 324,507	$ 326,437	$ 1,930
Investment earnings	5	5	-	(5)
Total revenues	324,512	324,512	326,437	1,925
EXPENDITURES				
Current:				
Economic environment	66,336	6,141,336	78,118	6,063,218
Debt service:				
Interest	10,430	10,430	10,430	-
Total expenditures	76,766	6,151,766	88,548	6,063,218
Excess of revenues over expenditures	247,746	(5,827,254)	237,889	6,065,143
OTHER FINANCING SOURCES (USES)				
Transfers in	310,992	310,992	310,992	-
Total other financing sources and (uses)	310,992	310,992	310,992	-
Net change in fund balances	558,738	(5,516,262)	548,881	6,065,143
Fund balances—beginning	429,030	429,030	429,030	-
Fund balances—ending	$ 987,768	$ (5,087,232)	$ 977,911	$ 6,065,143

The notes to the financial statements are an integral part of this statement.

City of Winter Garden, Florida
Impact Fee Fund
Statement of Revenues, Expenditures, and Changes in Fund Balances-Budget and Actual
For the Year Ended September 30, 2015

	Budgeted Amounts			Variance with
	Original	Final	Actual Amounts	Final Budget
REVENUES				
Permits, fees, and special assessments	$ 1,311,797	$ 1,311,797	$ 4,269,362	$ 2,957,565
Investment earnings	167,002	167,002	190,118	23,116
Total revenues	1,478,799	1,478,799	4,459,480	2,980,681
EXPENDITURES				
Current:				
Public safety:				
Law enforcement	243,712	258,871	244,556	14,315
Total public safety	243,712	258,871	244,556	14,315
Transportation	950,000	8,350,109	2,954,604	5,395,505
Total expenditures	1,193,712	8,608,980	3,199,160	5,409,820
Excess (deficiency) of revenues over (under) expenditures	285,087	(7,130,181)	1,260,320	8,390,501
OTHER FINANCING SOURCES (USES)				
Total other financing sources and (uses)	-	-	-	-
Net change in fund balances	285,087	(7,130,181)	1,260,320	8,390,501
Fund balances—beginning	16,192,889	16,192,889	16,192,889	-
Fund balances—ending	$ 16,763,063	$ 1,932,527	$ 17,453,209	$ 15,520,682

The notes to the financial statements are an integral part of this statement.

City of Winter Garden, Florida
Statement of Net Position
Proprietary Funds
September 30, 2015

	Business-type Activities—Enterprise Funds			
	Water and Sewer Utility	**Solid Waste**	**Other Enterprise Funds**	**Totals**
ASSETS				
Current assets:				
Cash and cash equivalents	$ 862	$ 829,162	$ 573,420	$ 1,403,444
Accounts receivable (net of allowance for uncollectibles)	1,521,366	396,900	147,751	2,066,017
Due from other funds	-	1,429,006	1,333,979	2,762,985
Interest receivable	41,169	-	-	41,169
Inventories--materials and supplies	316,222	-	-	316,222
Investments	20,147,597	1,000,000	-	21,147,597
Restricted cash, cash equivalents, and investments for payment of current liabilities	5,745,069	-	-	5,745,069
Total current assets	27,772,285	3,655,068	2,055,150	33,482,503
Noncurrent assets:				
Restricted cash, cash equivalents, and investments:				
Capital projects	2,186,184	-	-	2,186,184
Debt service	560,282	-	-	560,282
Total restricted	2,746,466	-	-	2,746,466
Capital assets:				
Land	700,149	261,152	63,300	1,024,601
Buildings	5,898,318	606,760	77,227	6,582,305
Improvements other than buildings	18,409,069	317,018	2,894,615	21,620,702
Machinery and equipment	3,783,937	4,118,012	1,018,784	8,920,733
Infrastructure	83,809,823	-	7,455,772	91,265,595
Construction work in progress	826,491	-	210,504	1,036,995
Less accumulated depreciation	(36,353,784)	(3,093,120)	(3,787,875)	(43,234,779)
Total capital assets (net of accumulated depreciation)	77,074,003	2,209,822	7,932,327	87,216,152
Total noncurrent assets	79,820,469	2,209,822	7,932,327	89,962,618
Total assets	107,592,754	5,864,890	9,987,477	123,445,121
DEFERRED OUTFLOWS OF RESOURCES				
Deferred outflows for pensions	228,652	113,826	22,792	365,270
Total deferred outflows of resources	228,652	113,826	22,792	365,270
LIABILITIES				
Current liabilities:				
Accounts payable	458,894	153,031	25,660	637,585
Due to other funds	728,000	-	-	728,000
Due to other governmental units	903	-	15,194	16,097
Compensated absences	30,437	11,650	798	42,885
Accrued wages payable	17,622	9,224	1,886	28,732
Unearned revenue	74,462	-	10,196	84,658
Payable from restricted assets:				
Accounts payable	344,237	-	-	344,237
Notes and loans payable	737,451	-	-	737,451
Contracts payable	92,069	-	-	92,069
Due to other funds	2,953,925	-	-	2,953,925
Accrued interest payable	49,402	-	-	49,402
Customer deposits	1,567,985	-	-	1,567,985
Total current liabilities	7,055,387	173,905	53,734	7,283,026
Noncurrent liabilities:				
Notes and loans payable	6,666,118	-	-	6,666,118
Compensated absences	63,758	30,749	6,181	100,688
Other postemployment benefits	425,881	224,940	47,356	698,177
Net pension liability	47,800	23,795	4,766	76,361
Total noncurrent liabilities	7,203,557	279,484	58,303	7,541,344
Total liabilities	14,258,944	453,389	112,037	14,824,370
DEFERRED INFLOWS OF RESOURCES				
Deferred inflows for pensions	70,619	35,155	7,040	112,814
Total deferred inflows of resources	70,619	35,155	7,040	112,814
NET POSITION				
Net investment in capital assets	69,670,434	2,209,822	7,932,327	79,812,583
Restricted for:				
Capital projects	4,211,615	-	-	4,211,615
Debt service	560,282	-	-	560,282
Unrestricted	19,049,512	3,280,350	1,958,865	24,288,727
Total net position	$ 93,491,843	$ 5,490,172	$ 9,891,192	$ 108,873,207

The notes to the financial statements are an integral part of this statement.

City of Winter Garden, Florida
Statement of Revenues, Expenses, and Changes in Fund Net Position
Proprietary Funds
For the Year Ended September 30, 2015

	Business-type Activities—Enterprise Funds			
	Water and Sewer Utility	**Solid Waste**	**Other Enterprise Funds**	**Totals**
Operating revenues:				
Permits, fees, and special assessments	$ 14,205	$ -	$ 1,435,688	$ 1,449,893
Charges for services	10,109,000	4,594,961	-	14,703,961
Other	32,202	9,226	236,149	277,577
Total operating revenues	10,155,407	4,604,187	1,671,837	16,431,431
Operating expenses:				
Personal services	1,978,552	1,126,321	215,452	3,320,325
Contractual services	1,035,800	1,235,284	192,012	2,463,096
Utilities	916,703	-	5,431	922,134
Supplies	1,029,915	477,183	41,949	1,549,047
Depreciation	3,772,834	485,913	440,175	4,698,922
Other services and charges	2,132,556	828,745	222,084	3,183,385
Total operating expenses	10,866,360	4,153,446	1,117,103	16,136,909
Operating income (loss)	(710,953)	450,741	554,734	294,522
Nonoperating revenues (expenses):				
Investment earnings	321,702	-	-	321,702
Gain (loss) on sale of capital assets	-	2,459	-	2,459
Interest expense	(283,779)	-	-	(283,779)
Total nonoperating revenues (expenses)	37,923	2,459	-	40,382
Income (loss) before contributions	(673,030)	453,200	554,734	334,904
Capital contributions:				
Permits, fees, and special assessments	2,218,097	-	-	2,218,097
Contributions	5,666,676	-	970,033	6,636,709
Change in net position	7,211,743	453,200	1,524,767	9,189,710
Total net position—beginning, as restated	86,280,100	5,036,972	8,366,425	99,683,497
Total net position—ending	$ 93,491,843	$ 5,490,172	$ 9,891,192	$ 108,873,207

The notes to the financial statements are an integral part of this statement.

City of Winter Garden, Florida
Statement of Cash Flows
Proprietary Funds
For the Year Ended September 30, 2015

	Business-type Activities—Enterprise Funds			
	Water and Sewer Utility	Solid Waste	Other Enterprise Funds	Totals
CASH FLOWS FROM OPERATING ACTIVITIES				
Receipts from customers and users	$ 10,353,745	$ 4,608,849	$ 1,654,249	$ 16,616,843
Payments to suppliers	(5,236,185)	(2,514,868)	(587,835)	(8,338,888)
Payments to employees	(1,920,990)	(1,101,911)	(215,028)	(3,237,929)
Payments to other governmental units	(6,527)	-	-	(6,527)
Interest paid on deposits	(44,916)	-	-	(44,916)
Net cash provided by operating activities	3,145,127	992,070	851,386	4,988,583
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Increase (Decrease) in due to other funds	728,000	-	(728,000)	-
Net cash provided (used) by noncapital and related financing activities	728,000	-	(728,000)	-
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Proceeds from sales of capital assets	-	11,685	-	11,685
Purchases of capital assets	(6,166,113)	(481,176)	(919,125)	(7,566,414)
Principal paid on capital debt	(761,968)	-	-	(761,968)
Interest paid on capital debt	(222,506)	-	-	(222,506)
Impact fees received	2,218,097	-	-	2,218,097
Net cash (used) by capital and related financing activities	(4,932,490)	(469,491)	(919,125)	(6,321,106)
CASH FLOWS FROM INVESTING ACTIVITIES				
Proceeds from sales and maturities of investments	22,668,696	-	-	22,668,696
Purchase of investments	(22,854,611)	(1,000,000)	-	(23,854,611)
Interest received	262,009	-	-	262,009
Net cash provided (used) by investing activities	76,094	(1,000,000)	-	(923,906)
Net decrease in cash and cash equivalents	(983,269)	(477,421)	(795,739)	(2,256,429)
Cash and cash equivalents, October 1 (including $1,378,751 for the water and sewer fund reported in restricted accounts)	2,757,502	1,306,583	1,369,159	5,433,244
Cash and cash equivalents, September 30 (including $1,773,371 for the water and sewer fund reported in restricted accounts)	$ 1,774,233	$ 829,162	$ 573,420	$ 3,176,815
Reconciliation of operating income to net cash provided by operating activities:				
Operating income (loss)	$ (710,953)	$ 450,741	$ 554,734	$ 294,522
Adjustments to reconcile operating income to net cash provided by operating activities:				
Depreciation	3,772,834	485,913	440,175	4,698,922
(Decrease) in accounts receivable	151,777	34,199	(25,520)	160,456
(Decrease) in allowance for uncollectible accounts	(29,910)	(29,537)	8,139	(51,308)
(Decrease) in inventories--materials and supplies	220,040	-	-	220,040
Increase in customer deposits	54,405	-	-	54,405
Increase (decrease) in accounts payable	(386,167)	26,344	(126,359)	(486,182)
(Decrease) in due to other governmental units	72	-	-	72
(Decrease) in accrued wages payable	6,192	3,058	527	9,777
(Decrease) in unearned revenue	15,467	-	(207)	15,260
Increase in net pension liability	112,335	55,921	11,198	179,454
Increase in deferred inflows of resources	70,619	35,155	7,040	112,814
Decrease in deferred outflows of resources	(228,652)	(113,826)	(22,792)	(365,270)
(Decrease) in compensated absences	20,069	9,269	(2,883)	26,455
Increase in other postemployment benefits	76,999	34,833	7,334	119,166
Total adjustments	3,856,080	541,329	296,652	4,694,061
Net cash provided by operating activities	$ 3,145,127	$ 992,070	$ 851,386	$ 4,988,583
Noncash investing, capital, and financing activities:				
Increase in fair value of investments	256,785	-	-	
Developer contributions for subdivision assets	5,453,269	-	970,033	

The notes to the financial statements are an integral part of this statement.

City of Winter Garden, Florida
Statement of Fiduciary Net Position
Fiduciary Funds
September 30, 2015

	Pension Trust Funds
ASSETS	
Cash and cash equivalents	$ 2,584,969
Receivables:	
City contributions in transit	418,491
Additional city contributions	4,970
Investment income	137,707
Total receivables	561,168
Investments, at fair value:	
Real estate investment trusts	4,882,729
Fixed income securities	15,210,398
Equities	30,963,831
Total investments	51,056,958
Total assets	54,203,095
LIABILITIES	
Payables:	
Investment expenses	36,683
Administrative expenses	2,266
Total liabilities	38,949
NET POSITION	
Restricted for pension benefits	$ 54,164,146

The notes to the financial statements are an integral part of this statement.

City of Winter Garden, Florida
Statement of Changes in Fiduciary Net Position
Fiduciary Funds
For the Year Ended September 30, 2015

	Pension Trust Funds
ADDITIONS	
Contributions:	
Member	$ 409,126
City	2,029,832
Excise tax proceeds	464,800
Total contributions	2,903,758
Investment earnings:	
Interest	478,558
Dividends	1,111,538
Net decrease in the fair value of investments	(679,681)
Total investment earnings	910,415
Less investment expense	265,033
Net investment earnings	645,382
Total additions	3,549,140
DEDUCTIONS	
Benefits	2,278,290
Refunds	33,377
Administrative	84,219
Total deductions	2,395,886
Change in net position	1,153,254
Net position—beginning	53,010,892
Net position—ending	$ 54,164,146

The notes to the financial statements are an integral part of this statement.

I. Summary of significant accounting policies

The accounting policies of the City of Winter Garden (the "City") conform to accounting principles generally accepted in the United States as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting board for establishing governmental accounting and financial reporting principles. The more significant of these accounting policies are summarized below.

A. Reporting entity

The City was incorporated November 10, 1903 in the "Miscellaneous Record" Orange County volume 37, page 444, and reincorporated May 31, 1913 by the "Laws of Florida" chapter 6798. The City is a municipal corporation governed by a five-member City Commission comprised of the Mayor (elected at large) and four district Commissioners. The accompanying financial statements present the City and one component unit, an entity for which the City is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the City's operations, and their financial transactions are included as though they are part of the City.

Blended component unit. The Community Redevelopment Agency was created by the City Commission pursuant to the requirements of Chapter 163, Part III of the Florida Statutes through Ordinance Number 92-48, adopted on June 25, 1992 with the consent of the Orange County Board of County Commissioners. The Community Redevelopment Agency serves to renew economic interest and improve the commercial diversity and viability of a redevelopment area in and around the City's downtown. The governing body of the Agency is made up of the City Commission, a sixth member appointed by the Orange County Board of County Commissioners, and a seventh member appointed by the City Commission. The City approves the budget, provides funding and performs all accounting functions for the CRA. The CRA's services are provided exclusively to the City. The Agency is presented as a special revenue fund and does not prepare individual financial statements.

B. Government-wide and fund financial statements

Government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the City and its component unit. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities presents a comparison between direct expenses and program revenues for each function or segment of the City's governmental activities. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from

goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise fees, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Community Redevelopment Agency Fund* accounts for the activities of the Community Redevelopment Agency, which is an incremental tax district established pursuant to Florida Statutes and accounted for as a special revenue fund. The fund

accounts for the incremental increase in ad valorem tax revenue collected within the designated community redevelopment area. Revenues must be utilized and expended in accordance with the Community Redevelopment Plan.

The *Impact Fee Fund* accounts for revenue received from impact fees and legal expenditures of these funds.

The City reports the following major proprietary funds:

The *Water and Sewer Utility Fund* accounts for the activities of the City's water treatment plants, the water distribution system, the sewage pumping stations and collection systems, and the sewage treatment plant.

The *Solid Waste Fund* accounts for the activities of the City's residential and commercial collection system and the costs of disposal fees charged at the County landfill.

Additionally, the government reports the following fund type:

The *Pension Trust Funds* account for the activities of the Pension Plan for General Employees and the Pension Plan for Firefighters and Police Officers, which accumulate resources for pension benefit payments to qualified employees.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. An exception to this general rule is charges between the City's water and sewer function and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. The Water and Sewer Utility Fund also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

The preparation of the basic financial statements in conformity with accounting principles generally accepted in the United States requires management to make use of estimates that affect reported amounts in the basic financial statements. Actual results could differ from those estimates.

D. Assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position or fund balance

1. Deposits and investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. The City maintains a cash and investment pool that is utilized by all funds except those that require separate accounts. Each pooled cash fund is allocated interest on ending monthly cash balances held by the fund throughout the year.

State statutes authorize the City to invest in the State Board of Administration's (SBA) Local Government Surplus Funds Trust Fund (Florida PRIME), United States government securities, United States government agencies, federal instrumentalities, non-negotiable interest bearing time certificates of deposit, repurchase agreements, bankers' acceptances, commercial paper, state and local government taxable and tax-exempt debt, registered investment companies, and intergovernmental investment pools.

The City's investments are reported at fair value. Investments in Florida PRIME, an external 2a7-like investment pool, are stated at share price. Florida PRIME shares are based on amortized cost, which approximates fair market value. The Office of the Auditor General of the State of Florida performs the operational audit of the activities and investments of Florida PRIME.

2. Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Balances of advances between funds, as reported in the fund financial statements, are considered non-spendable fund balances of the respective funds since these balances are not available for appropriation.

All trade and property tax receivables are shown net of an allowance for uncollectibles. Trade accounts receivable in excess of 90 days and half of those between 60 and 90 days comprise the trade accounts receivable allowance for uncollectibles. Property taxes receivable in excess of 21 months and half of those between nine months and 21 months comprise the property taxes receivable allowance for uncollectibles.

3. Inventories and prepaid items

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when purchased rather than when consumed.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These payments are recorded as expenditures when consumed rather than when purchased.

4. Restricted assets

Certain resources of the Water and Sewer Utility Fund are classified as restricted assets on the statement of net position because their use is limited to the repayment of customer deposits, to capital projects to expand the capacity of the system, and to fund asset renewals and replacements. Certain proceeds of the Water and Sewer Utility Fund's loan agreements, as well as certain resources set aside for their repayment, are classified as restricted assets on the statement of net position because their use is limited by applicable loan agreement covenants. These resources are set aside to subsidize potential deficiencies from the Fund's operation that could adversely affect debt service payments and to segregate resources accumulated for debt service payments over the next six months.

5. Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than $1,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant, and equipment of the City are depreciated using the straight line method over the following estimated useful lives:

Assets	Years
Buildings	50
Building improvements	15-25
Public domain infrastructure	25-50
System infrastructure	15-25
Vehicles	5-10
Office and Computer equipment	5

6. Compensated absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. Sick leave is accrued in the government-wide and proprietary fund financial statements for employees who are expected to become eligible for payment at termination since the City's policy is to only pay these amounts when employees separate from service with the City due to retirement. Vacation pay is accrued when incurred for employees who have met their probationary period in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

7. Long-term obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position.

In the fund financial statements, governmental fund types report the face amount of debt issued as other financing sources.

8. Net Pension Liability

In the government-wide and proprietary statements, net pension liability represents the present value of projected benefit payments to be provided through the single employer defined benefit pension plans to current active and inactive employees that is attributed to those employees' past periods of service (total pension liability), less the amount of the pension plan's fiduciary net position. For purposes of measuring the net pension liability,

deferred outflows of resources and deferred inflows of resources related to pension plans, pension expense, information about the fiduciary net position, and additions to/deductions from fiduciary net position have been determined on the same basis as they are reported by the plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The City allocated the net pension liability, deferred outflows for pensions, deferred inflows for pensions, and pension expense to funds and functions/activities based on their respective contributions made to the pension plans during the measurement year.

9. *Deferred Outflows of Resources/Deferred Inflows of Resources*

In addition to assets and liabilities, the City reports the financial statement elements of deferred outflows of resources and deferred inflows of resources. Deferred outflows of resources represent a consumption of net position that applies to future periods and will not be recognized as an outflow of resources (expenditure or expense) until that applicable time. Deferred inflows of resources represent an acquisition of of net position that applies to future periods and will not be recognized as an inflow of resources (revenue) until that applicable time.

The City reports one item that qualifies as deferred outflows of resources on its government-wide and proprietary statements of net position, deferred outflows for pensions. The deferred outflows for pensions are an aggregate of items related to pensions as calculated in accordance with GASB Statement No. 68, Accounting and Financial Reporting for Pensions. The deferred outflows for pensions will be recognized as pension expense or a reduction of the net pension liability in future reporting years.

The City reports one item that qualifies as deferred inflows of resources on its government-wide and proprietary statements of net position, deferred inflows for pensions. The deferred inflows for pension are an aggregate of items related to pensions as calculated under the same principles as deferred outflows for pensions, and will be recognized as a reduction to pension expense in future reporting years.

The City also reports deferred inflows of resources on applicable governmental fund statements that represent revenues which are measurable but not available in accordance with the modified accrual basis of accounting. These deferred inflows will be recognized as revenue in the fiscal year they are earned and become available. The majority of these deferred inflows of resources represent intergovernmental receipts and reimbursements.

10. Fund balances

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans.

Restricted Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation. Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

Committed The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (ordinance) of the City Commission. Those committed amounts cannot be used for any other purpose unless the City Commission removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, the committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by the City Commission, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints are not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the City Commission. The City has not adopted a formal policy to delegate this authority.

Unassigned Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, or committed.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

E. Property taxes

For property taxes budgeted for the fiscal year ended September 30, 2015, all property was assessed according to its fair market value on January 1, 2014, and a lien was placed on the property for taxes at that time. The tax levy of the City was established by the City Commission on September 24, 2014. Tax bills were rendered November 1, 2014, and unpaid taxes became delinquent on April 1, 2015. On or prior to June 1, 2015, tax certificates were sold for all delinquent taxes on real property.

II. Reconciliation of government-wide and fund financial statements

A. Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position

The governmental fund balance sheet includes a reconciliation between *fund balance—total governmental funds* and *net position—governmental activities* as reported in the government-wide statement of net position. One element of that reconciliation explains that "long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds." The details of this $(15,385,168) difference are as follows:

Bonds and notes payable	$(9,810,000)
Compensated absences	(1,124,143)
Net pension liability	(1,679,174)
Other postemployment benefits	(2,771,851)
Net adjustment to reduce *fund balance—total governmental funds* to arrive at *net position—governmental activities*	$(15,385,168)

B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between *net changes in fund balances—total governmental funds* and *changes in net position of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains that "Governmental funds

report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this $2,402,581 difference are as follows:

Capital outlay	$ 6,879,823
Depreciation expense	(4,477,242)
Net adjustment to increase *net changes in fund balances—total governmental funds* to arrive at *changes in net position of governmental activities*	$ 2,402,581

Another element of that reconciliation states that "some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds." The details of this $(437,491) difference are as follows:

Compensated absences	$(64,127)
Other postemployment benefits	(472,080)
Pension expense	98,716
Net adjustment to decrease *net changes in fund balances—total governmental funds* to arrive at *changes in net position of governmental activities*	$(437,491)

C. Explanation of restatement of beginning net position in the government-wide statement of activities and proprietary fund statements.

The beginning net position was restated for both Governmental and Business-type Activities as a result of implementation of the GASB Statement No. 68 Financial Reporting for Pension Plans. The elements of this restatement by activity are as follows:

Statement of Net Position	**Governmental Activities**	**Business-Type Activities**	**Total City-Wide**
Ending Net Position as of September 30, 2014	$ 115,809,645	$ 99,580,404	$ 215,390,049
Restatements from full accrual modification	(1,120,121)	103,093	(1,017,028)
Beginning Net Position as of October 1, 2014	$ 114,689,524	$ 99,683,497	$ 214,373,021

The Governmental Activities restatements were performed at the entity-wide level only. The Business-Type elements of the GASB Statement No. 68 restatements were restated by Fund Level which are as follows:

Statement of Net Position	Water and Sewer Fund	Solid Waste Fund	Stormwater Fund	Trailer City Fund
Ending Net Position as of September 30, 2014	$ 86,215,565	$ 5,004,846	$ 8,014,694	$ 345,299
Restatements from full accrual modification	64,535	32,126	2,325	4,107
Beginning Net Position as of October 1, 2014	$ 86,280,100	$ 5,036,972	$ 8,017,019	$ 349,406

III. Budgetary compliance and accountability

A. Budgetary information

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds. All annual appropriations lapse at fiscal year end.

On or before July 31st of each year, all departments of the City submit requests for appropriations to the City Manager so that a budget may be prepared. Before August 31st, the proposed budget is presented to the City Commission for review. The Commission holds public hearings and a final budget must be prepared and adopted no later than September 30th.
The appropriated budget is prepared by fund, function, and department. The City Manager may make transfers of appropriations within a fund. Any revisions that alter the total expenditures of any fund must be approved by the City Commission. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the fund level. The Commission made several supplemental budgetary appropriations throughout the year, totaling $6,376,824 in the governmental funds. These were primarily due to encumbrances outstanding at the end of the 2014 fiscal year and reappropriation of funds for construction contracts.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year-end are reported as committed fund balance and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

IV. Detailed notes on all funds

A. Deposits and investments

As of September 30, 2015, the City had the following investments:

	Government-wide		Pension Trust Funds	
Investment Type	**Fair Value**	**Weighted Average Maturity (Years)**	**Fair Value**	**Weighted Average Maturity (Years)**
Money market funds / Cash	$ 141,672	-	$ 623,561	0.00
United States Government securities	19,190,654	1.40	3,537,246	25.04
United States Government Agencies	29,807,242	2.02	2,749,355	0.34
Corporate obligations	-	-	1,790,347	6.81
Mortgage Pools	-	-	4,778,501	2.51
Municipal obligations	2,726,078	0.52	-	-
Commercial paper	3,546,135	0.29	-	-
Fixed Income Mutual Funds	-	-	2,500,144	2.50
SBA:				
Florida PRIME	155,356	0.25	-	-
Total fair value—Government-Wide	$55,567,137			
Portfolio weighted average Maturity		1.62		4.93
Real estate investment trusts			4,915,380	
Equities			24,775,731	
Equity Mutual Funds			8,096,809	
Total fair value—Pension Trust Funds			$53,767,074	

The SBA administers the Florida PRIME Fund, formerly known as the Local Government Surplus Funds Trust Fund (LGIP), which is governed by Chapter 19-7 of the Florida Administrative Code and Chapters 218 and 215 of the Florida Statutes. These rules provide guidance and establish the policies and general operating procedures for the administration of the Florida PRIME. The Florida PRIME is not a registrant with the Securities and Exchange Commission (SEC); however, the Board has adopted operating procedures consistent with the requirements for a 2a-7 fund, which permits money market funds to use amortized cost to maintain a constant net asset value (NAV) of $1 per share. The fair value of the position in the Florida PRIME is equal to the value of the pool shares.

Interest rate risk, credit risk, and concentration of credit risk. In accordance with its investment policy, the City manages its exposure to (1) interest rate risk, and thus declines in fair values, by limiting the maximum length to maturity of investments; (2) credit risk by limiting the minimum credit quality of investments, as rated by nationally recognized statistical rating organizations (NRSROs); and (3) concentration of credit risk by limiting the maximum percentage that may be invested with a single issuer. These limitations are as follows:

Investment Type	Maximum Length to Maturity (Years)	Minimum Credit Quality (S&P/ Moody's)	Maximum Percent with a Single Issuer
	Government-wide		
United States Government Securities	5.00	NA	100
United States Government Agencies	5.00	NA	25
Federal Instrumentalities	5.00	NA	40
Non-negotiable interest bearing time deposit or saving accounts	1.00	NA	15
Repurchase agreements	0.25	NA	25
Commercial paper	0.49	A-1/P-1	15
Corporate obligations (United States Government supported)	3.00	NA	25
Bankers acceptances	0.49	A-1/P-1	15
State and/or local government debt	3.00	AA/Aa or SP-2/MIG-2	20
Registered investment companies (Money market funds)	NA	AAA/Aaa	25
Intergovernmental investment pool	NA	NA	25
	Pension Plan for General Employees		
Equities	NA	NA	5
Fixed income	No Maximum	85% BBB/Baa	3
Money market	No Maximum	A-1/P-1	NA
Pooled funds	No Maximum	NA	NA
	Pension Plan for Firefighters and Police Officers		
Equities	NA	NA	5
Fixed income	No Maximum	BBB/Baa	3
Money market	No Maximum	A-1/P-1	NA

As of September 30, 2015, the City's government-wide investments had the following credit ratings and portfolio asset allocations:

Security Type	Standard & Poor's Credit Rating	Portfolio Asset Allocation
U.S. Treasury Notes	AA+	53.79%
Federal Instrumentalities - Notes	AA+	32.64%
Federal Instrumentalities - Discount Notes	A-1+	1.99%
Municipal Obligations	AA	4.92%
Commercial Paper	A-1+	1.26%
Commercial Paper	A-1	5.15%
PFM Funds Prime Series Money Market Fund	AAAm	0.26%
Total		**100.00%**

Corporate obligations reported in the Pension Trust Funds were rated as follows:

S&P	Moody's	Fair Value
AA	Aa	$ 358,906
AA	A	294,755
A	Aa	134,857
A	A	676,770
BBB	A	151,798
BBB	Baa	173,260

Custodial credit risk - deposits. In the case of deposits, this is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City does not have a deposit policy for custodial credit risk. As of September 30, 2015, the City's bank balances were $9,892,234. Of the bank balances, $500,000 was covered by federal depository insurance and $9,392,234 was covered by the State of Florida Collateral Pool. Florida Statutes authorize, and the State administers, a collateral pool that ensures no loss of public funds.

Custodial credit risk - investments. For an investment, this is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. As of September 30, 2015, the City's investments were not exposed to custodial credit risk because all securities were held by the City's agent in the City's name.

B. Receivables, deferred inflows, and unearned revenues

Receivables as of year-end for the government's individual major funds and nonmajor and fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	General	Water and Sewer Utility	Solid Waste	Nonmajor and Other Funds	Total
Receivables:					
Taxes	$ 222,466	$ -	$ -	$ -	$ 222,466
Accounts	338,702	1,915,640	570,693	686,741	3,511,776
Interest	39,555	41,169	-	137,707	218,431
Gross receivables	600,723	1,956,809	570,693	824,448	3,952,673
Less: allowance for Uncollectibles	(21,252)	(394,274)	(173,793)	(115,529)	(704,848)
Net total receivables	$ 579,471	$1,562,535	$ 396,900	$ 708,919	$3,247,825
Reported in:					
Governmental Activities	$ 579,471	$ -	$ -	$ -	$ 579,471
Business-type Activities	-	1,562,535	396,900	147,751	2,107,186
Fiduciary funds	-	-	-	561,168	561,168
Net total receivables	$ 579,471	$1,562,535	$ 396,900	$ 708,919	$3,247,825

Governmental funds report *unearned revenue* in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, *unearned revenue* reported in the governmental funds was as follows:

	Unearned
Customer Credit Balances	$28,232
Developer agreements	1,236,480
Developer escrow accounts	450,762
Total deferred inflows and unearned revenue for governmental funds	$1,715,474

Proprietary funds report *unearned revenue* in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, *unearned revenue* reported in the proprietary funds was as follows:

	Unearned
Customer credit balances	$ 84,658
Total unearned revenue for proprietary funds	$84,658

C. Capital assets and construction commitments

Capital asset activities for the year ended September 30, 2015 are as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities:				
Capital assets, not being depreciated:				
Land	$24,741,076	$ 56,892	$ -	$24,797,968
Construction in progress	4,647,482	5,411,378	(6,671,831)	3,387,029
Total capital assets, not being depreciated	29,388,558	5,468,270	(6,671,831)	28,184,997
Capital assets, being depreciated:				
Buildings	27,967,943	140,138	-	28,108,081
Improvements other than buildings	12,866,299	508,502	-	13,374,801
Machinery and equipment	13,583,015	1,134,508	(201,345)	14,516,178
Infrastructure	56,341,439	6,300,236	-	62,641,675
Total capital assets, being depreciated	110,758,696	8,083,384	(201,345)	118,640,735
Less accumulated depreciation for:				
Buildings	(7,620,171)	(791,103)	-	(8,411,274)
Improvements other than buildings	(4,321,552)	(686,696)	-	(5,008,248)
Machinery and equipment	(11,103,479)	(758,224)	193,658	(11,668,045)
Infrastructure	(16,815,753)	(2,241,219)	-	(19,056,972)
Total accumulated depreciation	(39,860,955)	(4,477,242)	193,658	(44,144,539)
Total capital assets, being depreciated, net	70,897,741	3,606,142	(7,687)	74,496,196
Governmental activities capital assets, net	$100,286,299	$9,074,412	$(6,679,518)	$102,681,193

	Ending Balance	Increases	Decreases	Ending Balance
Business-type activities				
Capital assets, not being depreciated:				
Land	$ 1,024,601	$ -	$ -	$1,024,601
Construction in progress	13,551,314	355,535	(12,869,854)	1,036,995
Total capital assets, not being depreciated	14,575,915	355,535	(12,869,854)	2,061,596
Capital assets, being depreciated:				
Buildings and infrastructure	72,373,362	25,474,536	-	97,847,898
Improvements other than buildings	21,617,587	3,117	-	21,620,704
Machinery and equipment	8,087,659	1,003,833	(170,759)	8,920,733
Total capital assets, being depreciated	102,078,608	26,481,486	(170,759)	128,389,335
Less accumulated depreciation for:				
Buildings and infrastructure	(21,485,048)	(3,061,059)	-	(24,546,107)
Improvements other than buildings	(12,207,238)	(823,887)	-	(13,031,125)
Machinery and equipment	(5,014,330)	(813,976)	170,759	(5,657,547)
Total accumulated depreciation	(38,706,616)	(4,698,922)	170,759	(43,234,779)
Total capital assets, being depreciated, net	63,371,992	21,782,564	-	85,154,556
Business-type activities capital assets, net	$77,947,907	$22,138,099	($12,869,854)	$87,216,152

Depreciation expense was charged to functions/programs of the City as follows:

Governmental activities:	
General government	$ 547,157
Public safety	691,678
Physical environment	54,022
Transportation	2,312,713
Economic environment	206,016
Culture and recreation	665,656
Total depreciation expense—governmental activities	$4,477,242
Business-type activities:	
Water and sewer	$3,772,834
Solid waste	485,913
Stormwater	417,417
Residential mobile home lot rentals	22,758
Total depreciation expense—business-type activities	$4,698,922

The City has active construction projects as of September 30, 2015. The projects include recreational trail improvements, and median landscape improvements. At year end, the City's commitments with contractors were as follows:

Project	Spent-to-Date	Remaining Commitment
Infrastructure improvements Southwest Reuse phase II	$ 1,572,929	$ 193,400
Tucker Ranch Heritage Park	115,071	80,144
Downtown Parking Garage	345,774	7,739,044
Total	$ 2,033,774	$ 8,012,588

The commitment for the infrastructure improvements for the Southwest Reuse is being funded by water impact fees. The commitment for the Tucker Ranch Heritage Park is being funded by the parks department in the General Fund. The commitment for the Downtown Parking Garage is being funded by the Capital Projects fund. At September 30, 2015, the City had encumbrance commitments as follows:

Fund	Encumbrances
General	$ 12,786
Governmental Impact Fees	21,135
Utility Impact Fees	90,896
Utility Renewal and Replacement	1,173
Stormwater	15,194
Total Encumbrances	$141,184

D. Interfund receivables, payables, and transfers

The composition of interfund balances as of September 30, 2015, is as follows:

Due to/from other funds:

Receivable Fund	Payable Fund	Amount
Solid Waste	Water and Sewer Utility	$ 1,429,006
Nonmajor governmental fund	Water and Sewer Utility	918,940
Nonmajor enterprise fund	Water and Sewer Utility	1,333,979
Total		$3,681,925

The outstanding balances between funds result from expenditures awaiting grant reimbursement in the nonmajor governmental funds and operating and renewal and replacement expenses in the Water and Sewer Utility Funds.

Advances to/from other funds:

Receivable Fund	Payable Fund	Amount
General	Community Redevelopment Agency	$427,321

Balances reported between the General Fund and the Community Redevelopment Agency Fund were for transfers to fund downtown renovations. The advance payable from the Community Redevelopment Agency Fund has 16 semi-annual installments remaining.

Interfund transfers:

	Transfer In:			
Transfer out:	Community Redevelopment Agency Fund	Capital Projects Fund	Nonmajor Governmental	Total
General Fund	$ 310,992	$26,815	$ 787,890	$1,125,697
Nonmajor Governmental Fund	-	150,000	-	150,000
Total transfers out	$310,992	$176,815	$787,890	$1,275,697

Transfers from the General Fund to the Community Redevelopment Agency Fund were for the City's contribution of tax increment revenues. Transfers from the General Fund to the Capital Projects fund were for the Downtown Parking Garage capital project. Transfers from the General Fund to nonmajor governmental funds were for debt service and for City match of law enforcement grants. Transfers from the Downtown Parking District Fund to the Capital Projects fund were for the Downtown Parking Garage capital project.

E. Leases

Operating Leases

The City leases vehicles, holiday decorations, and other equipment under noncancelable operating leases. Total costs for such leases were $78,951 for the year ended September 30, 2015. The future minimum lease payments for these leases are as follows:

Year Ending September 30	Amount
2016	$49,929
2017	20,379
2018	14,966
2019	12,304
Total	$97,578

F. Long-term debt

Revenue Bonds

The City has issued revenue bonds for the acquisition and construction of a new city hall. The original amount of the bonds was $12,025,000. These bonds are secured by a pledge of Local Government Half-Cent Sales Tax revenues. The bonds are payable solely from Local Government Half-Cent Sales Tax revenues and are payable through 2036. Annual principal and interest payments on the bonds are expected to require less than sixteen percent of Local Government Half-Cent Sales Tax revenues. The total principal and interest remaining to be paid on the bonds is $15,165,465. Principal and interest paid for the current year and total Local Government Half-Cent Sales Tax revenues were $733,360 and $5,614,331, respectively. Revenue bonds outstanding at year end are as follows:

Purpose	Interest Rates	Amount
New city hall	4.00%-4.50%	$9,810,000

Revenue bond debt service requirements to maturity are as follows:

Year Ending September 30	Principal	Interest
2016	$ -	$ 210,619
2017	300,000	415,238
2018	315,000	402,938
2019	325,000	390,138
2020	340,000	376,838
2021-2025	1,915,000	1,658,897
2026-2030	2,350,000	1,206,075
2031-2035	2,915,000	633,297

2036-2037	1,350,000	61,425
	$9,810,000	$5,355,465

Loans

The City has entered into loan agreements with the State of Florida's State Revolving Funds Loan Program to finance the expansion of the City's existing wastewater treatment plant, the construction of a water treatment plant, and the planning, design, and construction of stormwater pollution control facilities. The original amount of the loans totaled $13,861,203. The City has pledged future water, sewer, and stormwater customer revenues, net of specified operating expenses, to repay the loans. The loans are payable solely from water, sewer, and stormwater customer net revenues and are payable through 2024. Rate Coverage for the loans require that the Pledged Revenues equal or exceed 1.15 times the sum of the Semiannual Loan Payments due in the Fiscal Year. The total principal and interest remaining to be paid on the loans is $8,447,822. The total semi-annual principal and interest paid for the current year and total pledged revenues were $984,474 and $11,247,224, respectively.

Loans outstanding at year end are as follows:

Purpose	Interest Rates	Amount
Wastewater treatment pre-construction—Water and Sewer Utility	3.33%	$ 579,510
Wastewater treatment construction—Water and Sewer Utility	2.82%	5,746,741
Water treatment construction—Water and Sewer Utility	2.67%	1,077,318
Total outstanding		7,403,569
Accrued interest		49,402
Total amounts outstanding		$7,452,971

Loan debt service requirements to maturity are as follows:

Year Ending September 30	Principal	Interest
2016	$ 737,451	$ 206,196
2017	758,523	185,126
2018	780,197	163,451
2019	802,491	141,155
2020	825,426	118,220
2021-2024	3,499,481	230,105
	$7,403,569	$1,044,253

Changes in long-term liabilities

Long-term liability activity for the year ended September 30, 2015, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Governmental activities:					
Revenue bonds	$10,100,000	$ -	$ (290,000)	$9,810,000	$ -
Net pension liability	(531,772)	4,411,228	(2,200,282)	1,679,174	-
Other postemployment benefits	2,299,771	640,435	(168,355)	2,771,851	-
Compensated absences	1,060,016	486,799	(422,672)	1,124,143	166,118
Governmental activity Long-term liabilities	$12,928,015	$5,538,462	$(3,081,309)	$15,385,168	$166,118

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Business-type activities					
Loans	$8,165,537	$ -	$ (761,968)	$7,403,569	$737,451
Net pension liability	(103,093)	473,804	(294,350)	76,361	-
Other postemployment benefits	579,012	161,662	(42,497)	698,177	-
Compensated absences	117,117	87,527	(61,071)	143,573	42,885
Business-type activity Long-term liabilities	$8,758,573	$ 722,993	$ (1,159,886)	$8,321,680	$780,336

The official statements and resolutions authorizing the issuance of long-term debt described above contain certain restrictive covenants. The City has covenanted that it will deposit specified amounts derived from specific revenue sources into funds and accounts established by the resolutions. The City is in compliance with all covenants. For governmental activities, other postemployment benefits and compensated absences are generally liquidated by the General Fund.

V. Other information

A. Risk management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and workers' compensation for which the City is a member of the Public Risk Management of Florida (PRMF), a local government risk management pool as defined by Florida Statutes 163.01(3)(h). In the event of a loss, the City pays up to the deductible amount on the policy. All additional risk of loss has been transferred to PRMF up to the policy limits. Settlements have not exceeded coverages for each of the past three fiscal years. PRMF absorbs losses up to a specified amount annually and purchases excess and other specific coverages from third-party carriers.

PRMF assesses each member its pro rata share of the estimated amount required to meet current year losses and operating expenses. If total member assessments do not produce sufficient funds to meet its current obligations, PRMF can make additional assessments.

B. Subsequent events

The Winter Garden Downtown Parking garage project construction is to start in April of 2016. The downtown parking garage will consist of a 2-story, 3-level parking structure that will provide approximately 525 vehicle parking spaces with a footprint of 65,130 square feet. It will be centrally located in the heart of Winter Garden's historic downtown district, currently occupied by a surface public parking lot, bound by Tremaine Street on the north, Lakeview Avenue on the west, and Boyd Street on the east. The purpose of the garage is to provide sufficient public parking for existing uses and events, as well as providing parking for future growth of the downtown district.

The City Commission voted unanimously to award the parking garage design/build contract to Finfrock in the amount of $8,105,953 at the Commission meeting on July 23, 2015. The design/build contract funding will be broken out below:

CRA	$6,000,000
Road Impact Fees	$1,510,953
General Fund	$ 595,000

Any extra expenses that are related to the project that are not included in the design/build contract will be paid out of the Downtown parking fund and the General Fund.

C. Contingent liabilities

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the City's counsel the resolution of these matters will not have a material adverse effect on the financial condition of the City.

D. Joint ventures

Lake Apopka Natural Gas District was created by the 1959 Legislature of Florida for the purpose of establishing and operating a gas transmission and distribution system for the use and benefit of its member municipalities and the public. The City is one of three member municipalities and appoints two members of the District's five member governing board. The District is not a financial burden to the City and net revenues derived from the system which are not otherwise covenanted, are paid over to the member municipalities in a proportion determined by the board. The separate financial statements can be obtained from the District.

E. Other post employment benefits

The City follows GASB Statement Number 45, *Accounting and Financial Reporting by Employers for Post Employment Benefits Other Than Pensions*, to account for certain post employment health care benefits provided by the City. A separate audited GAAP-basis postemployment benefit plan report is not prepared for this defined benefit plan.

Plan description. The Post Employment Health Care Benefits Plan is a single-employer defined benefit plan administered by the City. The Plan may be amended through recommendations of staff and action from the City Commission. Pursuant to the provisions of section 112.0801, Florida Statutes, former employees and eligible dependents who retire from the City may continue to participate in the City's fully insured health and hospitalization plan for medical and prescription drug coverages. Per the requirements of a local ordinance, for employees who retired between October 11, 1990 and June 22, 1994, the City pays 100 percent of the premiums of health coverage for the life of employees who retired with twenty years of full-time service during this time period. The City also provides health benefits, as a matter of policy, for certain retirees who retired after May 14, 1998. The City pays $250 per month of the premiums for health coverage for ten years or until the attainment of age 65, whichever comes first, for those employees who retired under their respective pension plan and who agree to pay the remaining premium. In addition to this, the City subsidizes the premium rates paid by retirees by allowing them to participate in the plans at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the plan on average than those of active employees.

Funding policy. For the Post Employment Health Care Benefits Plan, contribution requirements of the City are established and may be amended through recommendations of staff and action from the City Commission. The City has not advance-funded or established a funding methodology for the annual Other Post Employment Benefit (OPEB) costs or the net OPEB obligation. As of September 30, 2015, there were three employees who had retired with twenty years of full-time service that were receiving the 100 percent health premium-coverage benefit. Additionally, there were sixteen employees who had retired that were receiving the $250 per month health premium-coverage benefit. The City finances the plan on a pay-as-you-go basis. For the year ended September 30, 2015, the City paid $80,424 for these benefits. For the 2015 fiscal year, the City provided contributions of $210,852 toward the annual OPEB costs. Required contributions are based on projected pay-as-you-go financing.

Annual OPEB cost and net OPEB obligation. The following table shows the City's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the City's net OPEB obligation for 2015:

Net OPEB obligation at September 30, 2014	$2,878,783
Annual OPEB cost (AOC):	
Annual Required Contribution (ARC)	858,620
Interest on net OPEB obligation	115,151
Adjustments to ARC	(171,674)
Total AOC	802,097
Contributions made	(210,852)
Change in NOPEBO	591,245
Net OPEB obligation at September 30, 2015	$3,470,028

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation as of September 30, 2015, was as follows:

Fiscal Year Ended	Annual OPEB Cost (AOC)	Percentage of APC Contributed	Net OPEB Obligation
9/30/2013	$775,896	28.5%	$2,289,202
9/30/2014	822,832	28.3%	2,878,781
9/30/2015	802,098	26.3%	3,470,027

Funded status and funding progress. As of October 1, 2014, the most recent actuarial valuation date, the plan was zero percent funded. The actuarial accrued liability for benefits was $6,344,678, and the actuarial value of assets was $0, resulting in an unfunded actuarial accrued liability of $6,344,678. The covered payroll (annual payroll for active participating employees) was $13,962,786 for fiscal year 2015, and the ratio of the unfunded actuarial accrued liability to the covered payroll was 45.4%. The required schedule of funding progress immediately following the notes to the financial statements presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

Actuarial methods and assumptions. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrences of events far into the future. Examples include assumptions about future employment and termination, mortality, and healthcare cost trends. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. Projections of benefits for financial reporting purposes are based on the substantive plan provisions, as understood by the employer and participating members, and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and participating members. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspectives of the calculations.

The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

For the 2015 fiscal year, the City's actuarial valuation used the entry age normal cost actuarial method to estimate the unfunded actuarial liability and to determine the annual required contribution. Because the OPEB liability is currently unfunded, the actuarial assumptions included a 4.0 percent rate of return on invested assets, which is the City's long-term expectation of investment returns under its investment policy. The actuarial assumptions also included a payroll inflation assumption rate of 0.0 percent per year, an underlying inflation rate assumption of 3%, and an annual healthcare cost trend rate of 8.0 percent initially for fiscal year 2015, reduced by 0.75 percent per year to Fiscal 2019, then decreasing 0.5% to the ultimate rate of 4.5 percent for the fiscal year ending September 30, 2020. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis over 30 years. The methodology for amortization of new gains or losses each year is a "30 year closed amortization period". So each year a new gain or loss is created and this base is amortized over 30 years.

F. Employee retirement systems and pension plans

Defined Benefit Plans

1. *Plan Description, Membership and Plan Benefits, and Contribution Requirements*

Plan Description

The City contributes to two single-employer, defined benefit pension plans: Pension Plan for General Employees (GEP) and Pension Plan for Firefighters and Police Officers (FPP) All full-time general employees of the City who have not otherwise opted out participate in the GEP. All full-time firefighters and police officers of the City participate in the FPP. Plan provisions may be established or amended by the City Commission. The plans do not issue stand-alone financial reports, and are reported as pension trust funds in the City's financial statements using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. The City's contributions are recognized when due and a formal commitment to provide the contributions has been made.

The GEP is administered by a five-member Board of Trustees. Two trustees are City Commission appointees, two are members of the GEP elected by the membership, and a fifth trustee is elected by a majority of the other four Board members. The FPP is administered by a five-member Board of Trustees. Two trustees are legal residents of the City appointed by the City Commission, two trustees are members of the FPP (one from the police department and one from the fire department) elected by the FPP membership, and a fifth trustee is elected by a majority of the other four Board members.

Membership and Plan Benefits – GEP

As of October 1, 2014, there were 131 active members in the GEP, 81 inactive members entitled to benefits but not receiving yet, and 56 inactive plan members or beneficiaries receiving benefits. The GEP provides retirement, termination, disability and death benefits.
The normal retirement benefit is 2.5% of average final compensation times credited service. Normal retirement is calculated as the earlier of age 65 with five years of credited service, completion of 30 years of credited service regardless of age, or attainment of age 70 regardless of credited service. The early retirement benefit is the member's accrued benefit reduced 5% per year that the benefit commencement date precedes age 65. Early retirement eligibility requires five years of credited service after age 60. Member vesting reaches 100% after five years of credited service. The member will receive the vested portion of their accrued benefit payable at the early or normal retirement date.

Disability benefit is 2% of average final compensation for the first 20 years of credited service, plus 1% of average final compensation for credited service in excess of 20 years. The minimum benefit is the greater of $100 or 40% of average final compensation. Disability eligibility requires 10 years of credited service.

Death benefit is the monthly accrued benefit payable to their designated beneficiary for 10 years at otherwise early or normal retirement date. Members are eligible for death benefit after 5 years of credited service.
Membership and Plan Benefits – FPP

As of October 1, 2014, there were 116 active members in the FPP, 38 inactive members entitled to benefits but not receiving yet, and 37 inactive plan members or beneficiaries receiving benefits. The FPP provides retirement, termination, disability and death benefits. The FPP was established and operates within the parameters of Florida Statutes 175 and 185, which govern police and fire pension plans in the State of Florida.

The normal retirement benefit is 3% of average final compensation times credited service up to 25 years, plus 2% of average final compensation times credited service for each year after 25 years. The maximum benefit is 95% of average final compensation. Normal retirement is calculated as the earlier of age 55 with six years of credited service or 25 years of credited service regardless of age. The early retirement benefit is the member's accrued benefit reduced 3% per year that the benefit commencement date precedes age 55. Early retirement eligibility requires six years of credited service by age 50. Member vesting reaches 100% after six years of credited service. The member will receive the vested portion of their accrued benefit payable at the early or normal retirement date.

Disability benefit is accrued to the date of the disability but not less than 42% of average final compensation (25% for non-service incurred). The maximum benefit is 95% of average final compensation. For service incurred disability, the member is covered from the date of employment. For non-service incurred disability, the member is covered after 10 years of credited service.

Death benefits for members with less than 10 years of credited service is a refund of the member contributions. Benefits for members with 10 or more years of credited service, the beneficiary receives the monthly accrued benefit payable at otherwise early or normal retirement date.

Contribution Requirements

The City Commission has the authority to establish or amend the contribution rates for the GEP and the FPP. For the GEP and FPP, the required contribution is the amount required in order to pay current costs and amortize the unfunded past service cost, if any, as provided for in Chapter 112, Florida Statutes. For the GEP, the current required contribution rate is 10.49% of annual covered payroll and the City contributed $986,645 for the year ended September 30, 2015. For the FPP, the current required contribution rate is 13.8% of annual covered payroll and the City contributed $1,043,187 for the year ended September 30, 2015.

Florida Statutes, Chapters 175 and 185, require FPP members to contribute not less than .5% of their annual salary. The FPP, as approved by the City Commission, requires members to contribute 3.5% of their annual salary. The City is required to contribute to the FPP at an actuarially determined rate, which includes the State's premium tax proceeds. Employer contributions for firefighters and police officers include on-behalf payments from the State of Florida related to state excise taxes collected on homeowner's insurance policies. The on-behalf payment amounts are recorded as revenue in the City's Police and Fire Premium Tax Trust Fund, and as an operating expenditure for the amounts contributed to the pension funds. These revenues, taken as a whole, amounted to $464,800 for the year ended September 30, 2015.

2. *Pension Plan Investments*

The GEP and FPP follow investment policies adopted by their respective Boards of Trustees, which have the authority for establishing and amending Plan investment policy decisions for the GEP and FPP. The policies outline suitable authorized investments along with asset allocations. The following table presents the adopted asset allocation policies as of September 30, 2015.

	Target Allocation	
Asset Class	GEP	FPP
Domestic Equity	45%	50%
International Equity	15%	10%
Broad Market Fixed Income	30%	25%
Global Fixed Income	5%	N/A
TIPS	N/A	5%
Real Estate	5%	10%
	100%	100%

The GEP and FPP's investments are reported at fair value. Securities traded on a national exchange are valued at the last reported sales price at current exchange rates. Securities without an established market are reported at estimates fair value. Independent investments managers and an independent custodian handle all pension investments and disbursements for each plan. The GEP and FPP did not hold investments in any one organization that represent 5% or more of the fiduciary net position.

For the year ended September 30, 2015, the annual money-weighted rate of return on the GEP's investments, net of pension investment expense, was 0.58%. For the year ended September 30, 2015, the annual money-weighted rate of return on the FPP's investments, net of pension investment expense, was 1.72%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

3. *Net Pension Liability, Significant Assumptions, and Discount Rate*

The components of the net pension liability of the City as of September 30, 2015 were as follows:

	GEP	FPP
Total Pension Liability	$ 23,314,066	$ 32,606,514
Plan Fiduciary Net Position	(23,057,212)	(31,106,934)
City's Net Pension Liability	$ 256,854	$ 1,499,580
Plan Fiduciary Net Position as a % of Total Pension Liability	98.90%	95.40%

The total pension liability was determined by an actuarial valuation as of October 1, 2014 updated to September 30, 2015 using the following actuarial assumptions applied to all measurement periods for both the GEP and FPP.

Inflation	3.00%
GEP Salary Increases	3.05%-13.00%
FPP Salary Increases	3.40%-12.00%
GEP Investment Rate of Return	7.25%
FPP Investment Rate of Return	7.50%

For the GEP, mortality rates were based on the RP-2000 Combined Healthy Table projected to the valuation date with Schedule AA. Disabled lives are set forward five years. For the FPP, mortality rates were based on the RP-2000 Table (with no projection) which is based on a study of over 650 public safety funds. This table reflects a 10% margin for future mortality improvements. Disabled lives are set forward five years.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the GEP and FPP's target asset allocations as of September 30, 2015 are summarized in the following table:

	Long Term Expected Real Rate of Return	
Asset Class	GEP	FPP
Domestic Equity	7.5%	7.5%
International Equity	8.5%	8.5%
Broad Market Fixed Income	2.5%	2.5%
Global Fixed Income	3.5%	N/A
TIPS	N/A	3.5%
Real Estate	4.5%	4.5%

The discount rate used to measure the total pension liability for the GEP was 7.25% and the FPP was 7.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the GEP and FPP's fiduciary net positions were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the net pension liability.

The following table presents the sensitivity of the net pension liability to changes in the discount rate for each plan.

	1% Decrease to 6.25%	Current Discount Rate of 7.25%	1% Increase to 8.25%
GEP Net Pension Liability	$ 3,221,490	$ 256,854	$ (2,223,266)

	1% Decrease to 6.5%	Current Discount Rate of 7.5%	1% Increase to 8.5%
FPP Net Pension Liability	$ 5,634,015	$ 1,499,580	$ (1,945,892)

4. *City Net Pension Liability*

Change in Net Pension Liability for the City's Plans

	GEP	FPP
Total Pension Liability		
Service Cost	$ 672,735	$ 1,247,782
Interest	1,644,735	2,207,981
Change in Excess State Monies	-	186,993
Difference Between Actual and Expected Experience	(472,681)	368,676
Benefit Payments	(1,087,969)	(1,223,698)
Net Change in Total Pension Liability	756,820	2,787,734
Total Pension Liability - Beginning	22,557,246	29,818,780
Total Pension Liability - Ending (a)	23,314,066	32,606,514
Plan Fiduciary Net Position		
Contributions - Employer	986,645	1,043,187
Contributions - State	-	464,800
Contributions - Member	166,914	242,212
Net Investment Income	129,983	515,399
Benefit Payments	(1,087,969)	(1,223,698)
Administrative Expense	(41,173)	(43,046)
Net Change in Plan Fiduciary Net Position	154,400	998,854
Plan Fiduciary Net Position - Beginning	22,902,812	30,108,080
Plan Fiduciary Net Position - Ending (b)	23,057,212	31,106,934
Net Pension Liability (a) - (b)	$ 256,854	$ 1,499,580

Pension Expense and Deferred Outflows/Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2015, the City recognized pension expense of $741,945 related to the GEP and $1,580,968 related to the FPP plans. At September 30, 2015, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	GEP	
	Deferred Outflows	(Deferred Inflows)
Difference between expected and actual experience	$ -	$ (378,145)
Net difference between projected and actual earnings on plan investments	1,224,364	-

	FPP	
	Deferred Outflows	(Deferred Inflows)
Difference between expected and actual experience	307,230	-
Net difference between projected and actual earnings on plan investments	1,408,669	-
Total GEP and FPP Plans	$ 2,940,263	$ (378,145)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending September 30	GEP	FPP	Net Amount
2016	$ 211,554	$ 413,614	$ 625,168
2017	211,555	413,613	625,168
2018	211,555	413,613	625,168
2019	211,555	413,613	625,168
2020	-	61,446	61,446
	$ 846,219	$ 1,715,899	$ 2,562,118

5. *Combining Financial Statements for the Pension Trust Funds*

COMBINING STATEMENT OF FIDUCIARY NET POSITION
SEPTEMBER 30, 2015

	PENSION PLAN FOR GENERAL EMPLOYEES	PENSION PLAN FOR FIREFIGHTERS AND POLICE OFFICERS	TOTAL PENSION TRUST FUNDS
ASSETS			
Cash and Cash Equivalents:			
Short Term Investments	$ 1,325,125	$ 1,259,844	$ 2,584,969
Total Cash and Cash Equivalents	1,325,125	1,259,844	2,584,969
Receivables:			
City Contributions in Transit	216,794	201,697	418,491
Additional City Contibutions	4,970	-	4,970
Investment Income	59,674	78,033	137,707
Total Receivables	281,438	279,730	561,168
Investments:			
U.S. Treasury/Agency	3,220,510	3,126,299	6,346,809
U.S. Agency Guaranteed Securities	1,799,123	2,789,333	4,588,456
Corporate Bonds	814,860	960,129	1,774,989
Corporate Stocks	13,045,270	9,713,579	22,758,849
Fixed Income Mutual Funds	926,572	1,573,572	2,500,144
Equity Mutual Funds	58,676	8,146,306	8,204,982
Real Estate	1,615,018	3,267,711	4,882,729
Total Investments	21,480,029	29,576,929	51,056,958
Total Assets	23,086,592	31,116,503	54,203,095
LIABILITIES			
Payables:			
Investment Expenses	28,444	8,239	36,683
Administrative Expenses	936	1,330	2,266
Total Liabilities	29,380	9,569	38,949
NET POSITION RESTRICTED FOR PENSIONS	$ 23,057,212	$ 31,106,934	$ 54,164,146

COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FOR THE YEAR ENDED SEPTEMBER 30, 2015

	PENSION PLAN FOR GENERAL EMPLOYEES	PENSION PLAN FOR FIREFIGHTERS AND POLICE OFFICERS	TOTAL PENSION TRUST FUNDS
ADDITIONS			
Contributions:			
City	$ 986,645	$ 1,043,187	$ 2,029,832
State	-	464,800	464,800
Employee	166,914	242,212	409,126
Total Contributions	1,153,559	1,750,199	2,903,758
Investment Income:			
Net Decrease in Fair Value of Investmen	(353,184)	(326,497)	(679,681)
Interest and Dividends	627,518	962,578	1,590,096
Less Investment Expense [1]	(144,351)	(120,682)	(265,033)
Net Investment Income	129,983	515,399	645,382
Total Additions	1,283,542	2,265,598	3,549,140
DEDUCTIONS			
Benefits Paid to Participants	1,070,702	1,207,588	2,278,290
Refunds of Member Contributions	17,267	16,110	33,377
Administrative Expense	41,173	43,046	84,219
Total Deductions	1,129,142	1,266,744	2,395,886
Net Increase in Net Position	154,400	998,854	1,153,254
Net Position Restricted for Pensions			
Beginning of Year	22,902,812	30,108,080	53,010,892
End of Year	$ 23,057,212	$ 31,106,934	$ 54,164,146

[1] Investment related expenses include investment advisory, custodial and performance monitoring fees.

6. *Defined Contribution Plan Description and Funding Requirements.*

The Florida Municipal Pension Trust Fund is a defined contribution pension plan established and administered by the Florida League of Cities, Inc. to provide retirement benefits for full-time general employees in certain designated positions who have elected to opt out of the Pension Plan for General Employees. At September 30, 2015, there were two plan members from the City. The City contributes 7.5 percent of the annual covered payroll of plan participants. Plan provisions and contribution requirements are established by ordinance and may be amended by the City Commission. For the year ended September 30, 2015, the City recognized pension expense $20,790. Employer contributions and earnings on those contributions are vested to the following schedule: Nonvested City contributions are forfeited upon termination of employment. Such forfeitures are used to cover a portion of the

Deferred Contribution Plan's administrative expenses. For the year ended September 30, 2015, forfeitures reduced the City's pension expense by $0.

Normal Retirement Benefits:	Defined Contribution[1]
Age	59 ½
Years of service (minimum)	N/A
Accrual-(years 1-25)	N/A
(over 25)	N/A
Maximum	N/A
Years to vest	5

[1]A General Employee under the FMPTF earns 20% vesting starting with one year of credited service and another 20% for each successive year of credited service through the fifth year of credited service at which time the employee will be 100% vested.

7. *Excess of Expenditures over Appropriations.*

The Nonmajor Governmental Downtown Parking District Special Revenue Fund overspent the approved budget by $686. The final budget was for $5,600 and $6,286 was spent. These expenses pay for the electric bills for the downtown street lighting.

The Nonmajor Governmental Police and Fire Premium Tax Trust Fund overspent the approved budget by $8,416 over the $456,384 approved budget. The City received intergovernmental revenues from property and casualty insurance premiums, the City then transfers the whole amount to the Fire and Police Pension fund. The budgeted amount to be received was $456,384, the City received $464,800 and transferred the whole amount to the Fire and Police Pension Fund thus causing an excess of expenditures over appropriations.

Other Post Employment Benefits Plan
Schedule of Funding Progress

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL)— Entry Age (b)†	Unfunded AAL (Excess of Assets over AAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL (Excess of Assets over AAL) as a Percentage of Covered Payroll ((b-a)/c)
10/1/2008	$0	$5,555,484	$5,555,484	0.0%	$11,968,850	46.4%
10/1/2010	0	5,076,486	5,076,486	0.0	13,261,888	38.3
10/1/2012	0	6,393,532	6,393,532	0.0	12,448,479	51.4
10/1/2014	0	6,344,678	6,344,678	0.0	13,962,786	45.4

†For purposes of this schedule, the AAL for each plan is determined using the entry age actuarial cost method.
*Other post employment benefits liability was not reported prior to 2009.

Other Post Employment Benefits Plan
Schedule of Employer Contributions

Year Ended September 30	Annual Required Contribution	Percentage Contributed
2011	$649,687	23%
2012	687,195	22
2013	764,109	29
2014	808,985	28
2015	858,620	26

CITY OF WINTER GARDEN, FLORIDA
SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS
LAST 10 FISCAL YEARS

	PENSION PLAN FOR GENERAL EMPLOYEES 2015	PENSION PLAN FOR GENERAL EMPLOYEES 2014
Total Pension Liability		
Service Cost	$ 672,735	$ 772,422
Interest	1,644,735	1,568,252
Differences Between Expected and Actual Experience	(472,681)	-
Benefit Payments, Including Refunds of Member Contributions	(1,087,969)	(1,284,131)
Net Change in Total Pension Liability	756,820	1,056,543
Total Pension Liability - Beginning	22,557,246	21,500,703
Total Pension Liability - Ending (a)	$ 23,314,066	$ 22,557,246
Plan Fiduciary Net Position		
Contributions - City	$ 986,645	$ 883,975
Contributions - Employee	166,914	164,064
Net Investment Income	129,983	2,259,429
Benefit Payments, Including Refunds of Member Contributions	(1,087,969)	(1,284,131)
Administrative Expense	(41,173)	(24,454)
Net Change in Plan Fiduciary Net Position	154,400	1,998,883
Plan Fiduciary Net Position - Beginning	22,902,812	20,903,929
Plan Fiduciary Net Position - Ending (b)	$ 23,057,212	$ 22,902,812
City's Net Pension Liability - ending (a) - (b)	$ 256,854	$ (345,566)
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	98.90%	101.53%
Covered Employee Payroll	$ 6,617,337	$ 6,562,550
Net Pension Liability as a Percentage of Covered Employee Payroll	3.88%	-5.27%

Note to the Schedule:

Plan information is only available for 2014 and 2015. Subsequent years will be added for a full ten-year trend to be presented.

CITY OF WINTER GARDEN, FLORIDA
SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS
LAST 10 FISCAL YEARS

	PENSION PLAN FOR FIREFIGHTERS AND POLICE OFFICERS 2015	PENSION PLAN FOR FIREFIGHTERS AND POLICE OFFICERS 2014
Total Pension Liability		
Service Cost	$ 1,247,782	$ 1,170,789
Interest	2,207,981	2,055,663
Change in Excess State Money	186,993	171,237
Differences Between Expected and Actual Experience	368,676	-
Benefit Payments, Including Refunds of Member Contributions	(1,223,698)	(1,321,368)
Net Change in Total Pension Liability	2,787,734	2,076,321
Total Pension Liability - Beginning	29,818,780	27,742,459
Total Pension Liability - Ending (a)	$ 32,606,514	$ 29,818,780
Plan Fiduciary Net Position		
Contributions - City	$ 1,043,187	$ 992,159
Contributions - State	464,800	449,044
Contributions - Employee	242,212	247,075
Net Investment Income	515,399	2,495,803
Benefit Payments, Including Refunds of Member Contributions	(1,223,698)	(1,321,368)
Administrative Expense	(43,046)	(35,402)
Net Change in Plan Fiduciary Net Position	998,854	2,827,311
Plan Fiduciary Net Position - Beginning	30,108,080	27,280,769
Plan Fiduciary Net Position - Ending (b)	$ 31,106,934	$ 30,108,080
City's Net Pension Liability - ending (a) - (b)	$ 1,499,580	$ (289,300)
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	95.40%	100.97%
Covered Employee Payroll	$ 6,920,183	$ 7,059,293
Net Pension Liability as a Percentage of Covered Employee Payroll	21.67%	-4.10%

Note to the Schedule:

Plan information is only available for 2014 and 2015. Subsequent years will be added for a full ten-year trend to be presented.

CITY OF WINTER GARDEN, FLORIDA
SCHEDULE OF CONTRIBUTIONS
PENSION PLAN FOR GENERAL EMPLOYEES
LAST 10 FISCAL YEARS

	2015	2014
Actuarially Determined Contribution	$ 986,645	$ 883,975
Contributions in Relation to the Actuarially Determined Contribution	986,645	883,975
Contribution Deficiency (Excess)	$ -	$ -
Covered Employee Payroll	$ 6,617,337	$ 6,562,550
Contributions as a Percentage of Covered Employee Payroll	14.91%	13.47%

Note to the Schedule:

Plan information is only available for 2014 and 2015. Subsequent years will be added for a full ten-year trend to be presented.

Valuation Date: 10/1/2014

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Funding Method	Entry Age Normal Actuarial Cost Method			
Amortization Method	Level Percentage of Pay, Closed			
Remaining Amortization Method	20 Years			
Asset Valuation Method	The actuarial value of assets utilizes a five-year smoothing methodology. The annual difference between expected and actual investment earnings (market value net of related expenses) is phased-in over a five-year period.			
Inflation	3.0% per year			
Salary Increases	Age	Rate	Age	Rate
	20	13.00%	45	6.10%
	25	10.00%	50	5.35%
	30	8.35%	55	4.75%
	35	7.75%	60	4.10%
	40	6.95%	65	3.05%
Interest Rate	7.25% per year compounded annually, net of investment related expenses.			
Retirement Age	Eligibility Date	Probability		
	First eligible	40%		
	After first, until age 69	20%		
	Age 70 and later	100%		
Early Retirement	Age	Rate	Age	Rate
	60	3.4%	63	2.5%
	61	3.2%	64	2.0%
	62	3.0%		
Terminal Leave Pay	Present Value of Retirement Liability	% Increase to Liability (Hired Before 10/1/00)	% Increase to Liability (Hired After 09/30/00)	
	Normal	6.0%	3.0%	
	Early	3.0%	1.5%	
	Vesting	3.0%	1.5%	
	Death	3.0%	1.5%	
	Disability	3.0%	1.5%	
Mortality	RP-2000 Combined Healthy projected to the valuation date with Schedule AA. Disable lives set forward five years.			
Termination & Disability Rates	Age	Termination Rate	Disability Probability	
	20	22.7%	0.07%	
	25	18.2%	0.09%	
	30	15.5%	0.11%	
	35	12.9%	0.14%	
	40	11.2%	0.19%	
	45	8.1%	0.30%	
	50	6.1%	0.51%	
	55	4.9%	0.96%	
	60		1.66%	

CITY OF WINTER GARDEN, FLORIDA
SCHEDULE OF CONTRIBUTIONS
PENSION PLAN FOR FIREFIGHTERS AND POLICE OFFICERS
LAST 10 FISCAL YEARS

	2015	2014
Actuarially Determined Contribution	$ 1,270,544	$ 1,269,966
Contributions in Relation to the Actuarially Determined Contribution	1,320,994	1,269,966
Contribution Deficiency (Excess)	$ (50,450)	$ -
Covered Employee Payroll	$ 6,920,183	$ 7,059,293
Contributions as a Percentage of Covered Employee Payroll	18.36%	17.99%

Note to the Schedule:

Plan information is only available for 2014 and 2015. Subsequent years will be added for a full ten-year trend to be presented.

Valuation Date: 10/1/2014

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Funding Method: Entry Age Normal Actuarial Cost Method

Amortization Method: Level Percentage of Pay, Closed

Remaining Amortization Method: 19 Years

Asset Valuation Method: The actuarial value of assets utilizes a five-year smoothing methodology. The annual difference between expected and actual investment earnings (market value net of related expenses) is phased-in over a five-year period.

Inflation: 3.0% per year

Salary Increases

Age	Rate	Age	Rate
20	12.0%	40	5.4%
25	10.2%	45	4.4%
30	7.8%	50	3.4%
35	6.4%		

Interest Rate: 7.5% per year compounded annually, net of investment related expenses.

Retirement Age

Eligibility Date	Probability
First eligible	80%
After first, until age 66	20%
Age 67 and later	100%

Early Retirement

Age	Rate	Age	Rate
50	2.4%	53	1.8%
51	2.2%	54	1.6%
52	2.0%		

Terminal Leave Pay

Present Value of Retirement Liability	% Increase to Liability (Hired Before 07/1/01)	% Increase to Liability (Hired Between 7/1/01-7/1/06)	% Increase to Liability (Hired After 07/1/06)
Normal	5.0%	3.750%	2.50%
Early	2.5%	1.875%	1.25%
Vesting	2.5%	1.875%	1.25%
Death	2.5%	1.875%	1.25%
Disability	2.5%	1.875%	1.25%

Mortality: RP 2000 Table with no projection. Disabled lives set forward five years. Based on a study of over 650 public safety funds, this table reflects a 10% margin for future mortality improvements.

Termination/Disability Rates

Age	Termination Rate	Disability Probability
20	12.0%	0.14%
25	10.8%	0.15%
30	9.4%	0.18%
35	6.6%	0.23%
40	4.4%	0.30%
45	3.4%	0.51%
50	2.4%	1.00%

CITY OF WINTER GARDEN, FLORIDA
SCHEDULE OF INVESTMENT RETURNS
LAST 10 FISCAL YEARS

PENSION PLAN FOR GENERAL EMPLOYEES

	2015	2014
Annual Money-Weighted Rate of Return, Net of Investment Expense	0.58%	10.97%

PENSION PLAN FOR FIREFIGHTERS AND POLICE OFFICERS

	2015	2014
Annual Money-Weighted Rate of Return, Net of Investment Expense	1.72%	9.20%

Note to the Schedule:
Plan information is only available for 2014 and 2015. Subsequent years will be added for a full ten-year trend to be presented.

Nonmajor Governmental Funds

Special Revenue Funds

Special revenue funds are used to account for specific revenues that are legally restricted or committed to expenditure for particular purposes.

Downtown Parking District Fund—This fund is used to account for parking user fees assessed on new and expanding developments and all changes of use of existing properties within the downtown core. Revenues are restricted for the acquisition, construction, and maintenance of on-street and off-street parking serving land uses in the downtown core.

Law Enforcement Trust Fund—This fund is used to account for law enforcement expenditures financed with forfeited funds originating from illegal activities.

Law Enforcement Grants Fund—This fund is used to account for law enforcement grants.

Local Option Gas Tax Fund—This fund is used to account for specific road improvements and maintenance utilizing the City's portion of the six-cent Local Option Gas Tax.

Police and Fire Premium Tax Trust Fund—This fund is used to account for excise tax imposed on homeowners' insurance premiums collected by the State and remitted to the City. Revenues are restricted to be used as retirement contributions to police and fire pension plans.

Capital Projects Fund

The Capital Projects Fund is used to account for the accumulation of resources that are restricted, committed, or assigned to expenditure for capital outlays. The City is using this fund to account for the expenditures related to the construction of the new downtown parking garage.

Debt Service Fund

The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, general government long-term debt principal and interest.

City of Winter Garden, Florida
Combining Balance Sheet
Nonmajor Governmental Funds
September 30, 2015

	Downtown Parking District Fund	Law Enforcement Trust Fund	Special Law Enforcement Grants Fund
ASSETS			
Cash and cash equivalents	$ 2,542	$ 40,999	$ 127,959
Due from other funds	-	-	-
Due from other governmental units	-	-	-
Total assets	$ 2,542	$ 40,999	$ 127,959
LIABILITIES			
Accounts payable	$ 771	$ 700	$ -
Total liabilities	771	700	-
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenue	-	-	-
FUND BALANCES			
Restricted for:			
Public Safety	-	40,299	127,959
Transportation	-	-	-
Committed to:			
Transportation	1,771	-	-
Total fund balances	1,771	40,299	127,959
Total liabilities, deferred inflows of resources and fund balances	$ 2,542	$ 40,999	$ 127,959

Revenue					Total
Local Option Gas Tax Fund	Police and Fire Premium Tax Trust Fund	Total	Capital Projects Fund	Debt Service Fund	Nonmajor Governmental Funds
$ 591,194	$ -	$ 762,694	$ 9,047	$ -	$ 771,741
918,940	-	918,940	-	-	918,940
118,392	327,896	446,288	-	-	446,288
$ 1,628,526	$ 327,896	$ 2,127,922	$ 9,047	$ -	$ 2,136,969
$ 4,960	$ -	$ 6,431	$ 1,553	$ -	$ 7,984
4,960	-	6,431	1,553	-	7,984
-	327,896	327,896	-	-	327,896
-	-	168,258	-	-	168,258
1,623,566	-	1,623,566	7,494	-	1,631,060
-	-	1,771	-	-	1,771
1,623,566	-	1,793,595	7,494	-	1,801,089
$ 1,628,526	$ 327,896	$ 2,127,922	$ 9,047	$ -	$ 2,136,969

City of Winter Garden, Florida
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended September 30, 2015

	Downtown Parking District Fund	Law Enforcement Trust Fund	Special Law Enforcement Grants Fund
REVENUES			
Permits, fees, and special assessments	$ 42,080	$ -	$ -
Intergovernmental	-	-	18,374
Fines and forfeits	-	32,510	-
Investment earnings	2,563	-	-
Other	-	-	-
Total revenues	44,643	32,510	18,374
EXPENDITURES			
Current:			
Public safety	-	56,311	34,225
Transportation	6,286	-	-
Debt service:			
Principal	-	-	-
Interest	-	-	-
Total expenditures	6,286	56,311	34,225
Excess (deficiency) of revenues over (under) expenditures	38,357	(23,801)	(15,851)
OTHER FINANCING SOURCES (USES)			
Transfers in	-	-	6,282
Transfers out	(150,000)	-	-
Total other financing sources (uses)	(150,000)	-	6,282
Net change in fund balances	(111,643)	(23,801)	(9,569)
Fund balances (deficit)—beginning	113,414	64,100	137,528
Fund balances —ending	$ 1,771	$ 40,299	$ 127,959

Revenue					Total
Local Option Gas Tax Fund	Police and Fire Premium Tax Trust Fund	Total	Capital Projects Fund	Debt Service Fund	Nonmajor Governmental Funds
$ -	$ -	$ 42,080	$ -	$ -	$ 42,080
1,312,502	464,800	1,795,676	-	-	1,795,676
-	-	32,510	-	-	32,510
-	-	2,563	-	-	2,563
1,536	-	1,536	-	-	1,536
1,314,038	464,800	1,874,365	-	-	1,874,365
-	464,800	555,336	-	-	555,336
554,151	-	560,437	169,321	-	729,758
-	-	-	-	290,000	290,000
-	-	-	-	432,930	432,930
554,151	464,800	1,115,773	169,321	722,930	2,008,024
759,887	-	758,592	(169,321)	(722,930)	(133,659)
54,078	-	60,360	176,815	727,530	964,705
-	-	(150,000)	-	-	(150,000)
54,078	-	(89,640)	176,815	727,530	814,705
813,965	-	668,952	7,494	4,600	681,046
809,601	-	1,124,643	-	(4,600)	1,120,043
$ 1,623,566	$ -	$ 1,793,595	$ 7,494	$ -	$ 1,801,089

City of Winter Garden, Florida
Downtown Parking District Special Revenue Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances-Budget and Actual
For the Year Ended September 30, 2015

	Final Budgeted Amounts	Actual Amounts	Variance with Final Budget
REVENUES			
Permits, fees, and special assessments	$ 42,080	$ 42,080	$ -
Investment earnings	1,433	2,563	1,130
Total revenues	43,513	44,643	1,130
EXPENDITURES			
Current:			
Transportation:			
Construction and maintenance	5,600	6,286	(686)
Excess (deficiency) of revenues over (under) expenditures	37,913	38,357	444
OTHER FINANCING SOURCES			
Transfers out	(150,000)	(150,000)	-
Net change in fund balances	(112,087)	(111,643)	-
Fund balances—beginning	113,414	113,414	-
Fund balances—ending	$ 1,327	$ 1,771	$ 444

City of Winter Garden, Florida
Law Enforcement Trust Special Revenue Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances-Budget and Actual
For the Year Ended September 30, 2015

	Final Budgeted Amounts	Actual Amounts	Variance with Final Budget
REVENUES			
Fines and forfeits	$ 13,056	$ 32,510	$ 19,454
Total revenues	13,056	32,510	19,454
EXPENDITURES			
Current:			
Public safety:			
Law enforcement	75,417	56,311	19,106
(Deficiency) of revenues (under) expenditures	(62,361)	(23,801)	38,560
Fund balances—beginning	64,100	64,100	-
Fund balances—ending	$ 1,739	$ 40,299	$ 38,560

City of Winter Garden, Florida
Law Enforcement Grants Special Revenue Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances-Budget and Actual
For the Year Ended September 30, 2015

	Final Budgeted Amounts	Actual Amounts	Variance with Final Budget
REVENUES			
Intergovernmental	$ 30,139	$ 18,374	$ (11,765)
Total revenues	30,139	18,374	(11,765)
EXPENDITURES			
Current:			
Public safety:			
Law enforcement	36,421	34,225	2,196
Excess (Deficiency) of revenues over (under) expenditures	(6,282)	(15,851)	(9,569)
OTHER FINANCING SOURCES			
Transfers in	6,282	6,282	-
Net change in fund balances	-	(9,569)	(9,569)
Fund balance—beginning	137,528	137,528	-
Fund balance—ending	$ 137,528	$ 127,959	$ (9,569)

City of Winter Garden, Florida
Local Option Gas Tax Special Revenue Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances-Budget and Actual
For the Year Ended September 30, 2015

	Final Budgeted Amounts	Actual Amounts	Variance with Final Budget
REVENUES			
Intergovernmental	$ 1,211,440	$ 1,312,502	$ 101,062
Other	-	1,536	1,536
Total revenues	1,211,440	1,314,038	102,598
EXPENDITURES			
Current:			
Transportation:			
Construction and maintenance	1,855,278	554,151	1,301,127
Excess (deficiency) of revenues over (under) expenditures	(643,838)	759,887	1,403,725
OTHER FINANCING SOURCES			
Transfers in	18,089	54,078	35,989
Net change in fund balances	(625,749)	813,965	1,439,714
Fund balances—beginning	809,601	809,601	-
Fund balance—ending	$ 183,852	$ 1,623,566	$ 1,439,714

City of Winter Garden, Florida
Police and Fire Premium Tax Trust Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances-Budget and Actual
For the Year Ended September 30, 2015

	Final Budgeted Amounts	Actual Amounts	Variance with Final Budget
REVENUES			
Intergovernmental	$ 456,384	$ 464,800	$ 8,416
Total revenues	456,384	464,800	8,416
EXPENDITURES			
Current:			
Public safety:			
Law enforcement	233,806	254,948	(21,142)
Fire control	222,578	209,852	12,726
Total public safety	456,384	464,800	(8,416)
Excess of revenues over expenditures	-	-	-
Net change in fund balances	-	-	-
Fund balances—beginning	-	-	-
Fund balances—ending	$ -	$ -	$ -

City of Winter Garden, Florida
Capital Projects Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances-Budget and Actual
For the Year Ended September 30, 2015

	Final Budgeted Amounts	Actual Amounts	Variance with Final Budget
EXPENDITURES			
Current:			
Transportation:			
Engineering			
Construction and maintenance	$ 175,000	$ 169,321	$ 5,679
Total transportation	175,000	169,321	5,679
Total expenditures	175,000	169,321	5,679
Excess (deficiency) of revenues over (under) expenditures	(175,000)	(169,321)	(5,679)
OTHER FINANCING SOURCES (USES)			
Transfers in	175,000	176,815	1,815
Total other financing sources and (uses)	175,000	176,815	1,815
Net change in fund balances	-	7,494	(3,864)
Fund balances—beginning	-	-	-
Fund balances—ending	$ -	$ 7,494	$ 7,494

City of Winter Garden, Florida
Debt Service Fund
Schedule of Revenues, Expenditures, and Changes in Fund Balances-Budget and Actual
For the Year Ended September 30, 2015

	Final Budgeted Amounts	Actual Amounts	Variance with Final Budget
REVENUES			
Investment earnings	$ -	$ -	$ -
Total revenues	-	-	-
EXPENDITURES			
Debt service:			
Principal	290,000	290,000	-
Interest	432,930	432,930	-
Total expenditures	722,930	722,930	-
(Deficiency) of revenues (under) expenditures	(722,930)	(722,930)	-
OTHER FINANCING SOURCES			
Transfers in	727,530	727,530	-
Net change in fund balances	4,600	4,600	-
Fund balances (deficit)—beginning	(4,600)	(4,600)	-
Fund balances—ending	$ -	$ -	$ -

Nonmajor Enterprise Funds

Stormwater Utility Fund—This fund is used to account for the revenues, expenses, assets, deferred outflows or resources, liabilities and deferred inflows of resources associated with the Stormwater Utility.

Trailer City Fund—This fund is used to account for the revenues, expenses, assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with residential mobile home lot rentals.

City of Winter Garden, Florida
Combining Statement of Net Position
Nonmajor Enterprise Funds
September 30, 2015

	Stormwater Utility	Trailer City	Totals
ASSETS			
Current assets:			
Cash and cash equivalents	$ 453,832	$ 119,588	$ 573,420
Accounts receivable (net of allowance for uncollectibles)	146,446	1,305	147,751
Due from other funds	1,333,979	-	1,333,979
Total current assets	1,934,257	120,893	2,055,150
Noncurrent assets:			
Capital assets:			
Land	-	63,300	63,300
Buildings	-	77,227	77,227
Improvements other than buildings	2,633,600	261,015	2,894,615
Machinery and equipment	980,352	38,432	1,018,784
Infrastructure	7,421,217	34,555	7,455,772
Construction work in progress	210,504	-	210,504
Less accumulated depreciation	(3,580,522)	(207,353)	(3,787,875)
Total capital assets (net of accumulated depreciation)	7,665,151	267,176	7,932,327
Total assets	9,599,408	388,069	9,987,477
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows for pensions	8,239	14,553	22,792
Total deferred outflows of resources	8,239	14,553	22,792
LIABILITIES			
Current liabilities:			
Accounts payable	24,256	1,404	25,660
Contracts payable	15,194	-	15,194
Compensated absences	-	798	798
Accrued wages payable	757	1,129	1,886
Unearned revenue	-	10,196	10,196
Total current liabilities	40,207	13,527	53,734
Noncurrent liabilities:			
Compensated absences	-	6,181	6,181
Other postemployment benefits	23,678	23,678	47,356
Net pension liability	1,723	3,043	4,766
Total noncurrent liabilities	25,401	32,902	58,303
Total liabilities	65,608	46,429	112,037
DEFERRED INFLOWS OF RESOURCES			
Deferred inflows for pensions	2,545	4,495	7,040
Total deferred inflows of resources	2,545	4,495	7,040
NET POSITION			
Net investment in capital assets	7,665,151	267,176	7,932,327
Unrestricted	1,859,149	84,522	1,958,865
Total net position	$ 9,539,494	$ 351,698	$ 9,891,192

City of Winter Garden, Florida
Combining Statement of Revenues, Expenses, and Changes in Fund Net Position
Nonmajor Enterprise Funds
For the Year Ended September 30, 2015

	Stormwater Utility	Trailer City	Totals
Operating revenues:			
Permits, fees, and special assessments	$ 1,435,688	$ -	$ 1,435,688
Other	-	236,149	236,149
Total operating revenues	1,435,688	236,149	1,671,837
Operating expenses:			
Personal services	93,513	121,939	215,452
Contractual services	168,795	23,217	192,012
Utilities	-	5,431	5,431
Supplies	38,319	3,630	41,949
Depreciation	417,417	22,758	440,175
Other services and charges	165,202	56,882	222,084
Total operating expenses	883,246	233,857	1,117,103
Operating income	552,442	2,292	554,734
Income before contributions	552,442	2,292	554,734
Capital contributions:			
Contributions	970,033	-	970,033
Change in net position	1,522,475	2,292	1,524,767
Total net position—beginning, as restated	8,017,019	349,406	8,366,425
Total net position—ending	$ 9,539,494	$ 351,698	$ 9,891,192

City of Winter Garden, Florida
Combining Statement of Cash Flows
Nonmajor Enterprise Funds
For the Year Ended September 30, 2015

	Stormwater Utility	Trailer City	Totals
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from customers and users	$ 1,419,481	$ 234,768	$ 1,654,249
Payments to suppliers	(499,160)	(88,675)	(587,835)
Payments to employees	(94,818)	(120,210)	(215,028)
Net cash provided by operating activities	825,503	25,883	851,386
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES			
Decrease in due to other funds	(728,000)	-	(728,000)
Net cash (used) by noncapital and related financing activities	(728,000)	-	(728,000)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Proceeds from sales of capital assets	-	-	-
Purchases of capital assets	(907,064)	(12,061)	(919,125)
Net cash (used) by capital and related financing activities	(907,064)	(12,061)	(919,125)
CASH FLOWS FROM INVESTING ACTIVITIES			
Net increase (decrease) in cash and cash equivalents	(809,561)	13,822	(795,739)
Cash and cash equivalents, October 1	1,263,393	105,766	1,369,159
Cash and cash equivalents, September 30	$ 453,832	$ 119,588	$ 573,420
Reconciliation of operating income to net cash provided by operating activities:			
Operating income	$ 552,442	$ 2,292	$ 554,734
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:			
Depreciation	417,417	22,758	440,175
Increase (decrease) in accounts receivable	(24,346)	(1,174)	(25,520)
Increase in allowance for uncollectible accounts	8,139	-	8,139
Increase (decrease) in accounts payable	(126,844)	485	(126,359)
Increase (decrease) in accrued wages payable	197	330	527
Increase in unearned revenue	-	(207)	(207)
Increase in net pension liability	4,048	7,150	11,198
Increase in deferred inflows of resources	2,545	4,495	7,040
Decrease in deferred outflows of resources	(8,239)	(14,553)	(22,792)
Increase (decrease) in compensated absences payable	(3,523)	640	(2,883)
Increase in other postemployment benefits	3,667	3,667	7,334
Total adjustments	273,061	23,591	296,652
Net cash provided by operating activities	$ 825,503	$ 25,883	$ 851,386
Noncash investing, capital, and financing activities:			
Developer contributions for subdivision assets	970,033	-	

STATISTICAL SECTION

WINTER GARDEN

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STATISTICAL SECTION

This part of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents

Financial Trends – Pages 108 - 117

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

Revenue Capacity – Pages 118 - 123

These schedules contain information to help the reader assess a significant local revenue source for the City, the property tax.

Debt Capacity – Pages 124 - 128

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

Demographic and Economic Information – Pages 129 - 130

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

Operating Information – Pages 131- 135

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive financial reports for the relevant year.

City of Winter Garden, Florida
Net Position by Component
Last Ten Fiscal Years
(accrual basis of accounting)

	2015	2014	2013
Governmental activities			
Net investment in capital assets	$ 92,892,328	$ 90,186,299	$ 85,907,752
Restricted	19,100,224	17,317,531	18,028,037
Unrestricted	9,545,364	8,305,815	6,503,304
Total governmental activities net position	$121,537,916	$115,809,645	$110,439,093
Business-type activities			
Net invested in capital assets	$ 79,812,583	$ 69,782,370	$ 62,613,697
Restricted	4,771,897	7,048,365	9,488,903
Unrestricted	24,288,727	22,749,669	19,538,822
Total business-type activities net position	$108,873,207	$ 99,580,404	$ 91,641,422
Primary government			
Net invested in capital assets	$172,704,911	$159,968,669	$148,521,449
Restricted	23,872,121	24,365,896	27,516,940
Unrestricted	33,834,091	31,055,484	26,042,126
Total primary government net position	$230,411,123	$215,390,049	$202,080,515

Note: GASB 68 was implemented in 2015 and reflects new beginning net position balances for 2015. No periods prior to FY2015 were adjusted as a result of implementation of GASB 68.

Fiscal Year						
2012	**2011**	**2010**	**2009**	**2008**	**2007**	**2006**
$ 84,043,498	$ 83,198,158	$ 76,625,652	$ 74,042,719	$ 62,229,762	$ 48,751,070	$ 34,495,162
21,033,800	19,723,001	24,149,817	24,220,705	31,054,530	28,296,384	22,822,073
6,246,039	6,206,755	8,390,451	10,065,887	12,869,395	15,713,022	12,189,529
$111,323,337	$ 109,127,914	$ 109,165,920	$ 108,329,311	$ 106,153,687	$ 92,760,476	$ 69,506,764
$ 61,492,810	$ 57,568,018	$ 53,906,667	$ 44,000,691	$ 41,778,162	$ 35,774,224	$ 29,848,390
10,391,672	13,430,411	15,315,140	19,069,072	21,015,352	12,665,164	13,230,076
16,135,350	13,452,679	13,123,233	15,236,480	11,117,583	20,850,291	20,011,017
$ 88,019,832	$ 84,451,108	$ 82,345,040	$ 78,306,243	$ 73,911,097	$ 69,289,679	$ 63,089,483
$145,536,308	$ 140,766,176	$ 130,532,319	$ 118,043,410	$ 104,007,924	$ 84,525,294	$ 64,343,552
31,425,472	33,153,412	39,464,957	43,289,777	52,069,882	40,961,548	36,052,149
22,381,389	19,659,434	21,513,684	25,302,367	23,986,978	36,563,313	32,200,546
$199,343,169	$ 193,579,022	$ 191,510,960	$ 186,635,554	$ 180,064,784	$ 162,050,155	$ 132,596,247

City of Winter Garden, Florida
Change in Net Position
Last Ten Fiscal Years
(accrual basis of accounting)

	Fiscal Year									
	2015	**2014**	**2013**	**2012**	**2011**	**2010**	**2009**	**2008**	**2007**	**2006**
Expenses										
Governmental activities:										
General government	$ 3,994,130	$ 3,499,783	$ 4,805,546	$ 3,613,453	$ 3,866,245	$ 4,204,008	$ 3,899,034	$ 2,932,260	$ 2,701,941	$ 2,565,945
Public safety	16,587,009	15,378,649	14,698,706	14,358,645	15,081,176	15,694,684	14,902,345	13,736,706	11,898,442	9,998,835
Physical environment	1,129,164	961,101	1,350,793	880,896	926,611	896,501	943,939	736,565	843,671	850,605
Transportation	3,824,157	3,363,662	4,860,760	2,984,277	2,738,141	3,307,541	2,580,474	3,282,627	2,505,649	2,302,093
Economic environment	467,846	448,065	363,154	472,447	414,062	579,934	481,303	877,845	641,944	214,813
Public assistance	65,660	68,815	68,460	66,395	58,415	49,692	119,971	82,630	101,330	88,909
Culture and recreation	3,700,721	3,346,135	3,156,005	2,906,672	2,846,859	2,578,911	2,357,923	2,236,885	2,328,830	2,082,868
Interest and long-term debt	443,360	463,941	496,478	528,365	560,482	592,295	645,030	814,781	838,981	424,215
Total government activities expenses	30,212,047	27,530,151	29,799,902	25,811,150	26,491,991	27,903,566	25,930,019	24,700,299	21,860,788	18,528,283
Business-type activities:										
Water and Sewer	11,150,139	9,905,026	8,245,758	9,328,982	8,894,936	8,491,442	8,696,615	9,141,484	8,765,465	9,404,856
Solid waste	4,153,446	3,984,331	3,264,385	3,829,306	3,793,048	3,345,376	3,224,466	3,285,187	3,455,158	3,140,333
Stormwater	883,246	727,278	592,206	654,299	1,036,094	860,946	746,381	912,188	785,573	641,121
Residential mobile home lot rentals	233,857	205,793	217,422	246,233	227,000	209,187	204,642	195,725	237,896	214,403
Total business-type activities expenses	16,420,688	14,822,428	12,319,771	14,058,820	13,951,078	12,906,951	12,872,104	13,534,584	13,244,092	13,400,713
Total primary government expenses	$ 46,632,735	$ 42,352,579	$ 42,119,673	$ 39,869,970	$ 40,443,069	$ 40,810,517	$ 38,802,123	$ 38,234,883	$ 35,104,880	$ 31,928,996
Program Revenues										
Governmental activities:										
Charges for services:										
General government	$ 234,953	$ 251,863	$ 168,104	$ 96,612	$ 104,751	$ 114,377	$ 95,675	$ 143,695	$ -	$ 522,068
Public safety	3,195,970	1,610,641	1,257,015	816,653	809,341	1,103,146	1,178,952	1,697,235	3,453,966	3,015,971
Transportation	604,675	263,016	415,181	174,518	22,733	38,239	57,067	401,577	770,351	701,585
Other activities	947,489	1,172,245	820,125	749,169	710,147	659,558	574,520	482,155	514,874	411,549
Operating grants and contributions	2,162,381	2,089,704	2,171,833	2,109,519	2,119,603	2,027,849	2,085,928	1,911,035	1,935,703	1,549,023
Capital grants and contributions	5,973,319	5,049,195	1,264,890	3,741,057	2,142,478	3,711,145	3,573,081	13,286,270	18,410,818	19,154,514
Total government activities program revenues	13,118,787	10,436,664	6,097,148	7,687,528	5,909,053	7,654,314	7,565,223	17,921,967	25,085,712	25,354,710
Business-type activities:										
Charges for services:										
Water and Sewer	10,155,407	9,743,951	9,449,881	9,535,538	9,494,183	9,503,437	9,344,622	9,708,145	9,320,260	8,220,991
Solid waste	4,604,187	4,416,779	4,300,684	4,187,622	4,143,071	4,119,340	4,051,487	3,774,996	3,254,113	2,925,319
Stormwater	1,435,688	1,401,641	1,380,755	1,354,001	1,352,635	1,348,220	1,339,830	1,293,968	1,025,423	855,282
Residential mobile home lot rentals	236,149	234,292	230,063	224,714	222,226	220,549	222,138	217,694	212,291	186,377
Operating grants and contributions	-	-	-	-	-	-	-	-	-	23,259
Capital grants and contributions	8,922,580	6,862,632	2,423,465	2,171,441	721,044	1,427,272	1,715,627	2,652,612	5,052,885	5,144,437
Total business-type activities program revenues	25,354,011	22,659,295	17,784,848	17,473,316	15,933,159	16,618,818	16,673,704	17,647,415	18,864,972	17,355,665
Total primary government program revenues	$ 38,472,798	$ 33,095,959	$ 23,881,996	$ 25,160,844	$ 21,842,212	$ 24,273,132	$ 24,238,927	$ 35,569,382	$ 43,950,684	$ 42,710,375
Net (expense)/revenue										
Governmental activities	$ (17,093,260)	$ (17,093,487)	$ (23,702,754)	$ (18,123,622)	$ (20,582,938)	$ (20,249,252)	$ (18,364,796)	$ (6,778,332)	$ 3,224,924	$ 6,826,427
Business-type activities:	8,933,323	7,836,867	5,465,077	3,414,496	1,982,081	3,711,867	3,801,600	4,112,831	5,620,880	3,954,952
Total primary government net expense/revenue	$ (8,159,937)	$ (9,256,620)	$ (18,237,677)	$ (14,709,126)	$ (18,600,857)	$ (16,537,385)	$ (14,563,196)	$ (2,665,501)	$ 8,845,804	$ 10,781,379

	Fiscal Year									
	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
General Revenues and Other Changes in Net Position										
Governmental activities:										
Taxes:										
Ad valorem	$ 8,997,819	$ 8,164,335	$ 7,790,846	$ 7,837,097	$ 8,348,452	$ 8,741,248	$ 8,722,152	$ 8,351,424	$ 8,297,193	$ 5,777,996
Utility services	3,505,482	3,554,248	3,093,927	2,959,428	3,158,550	3,254,555	2,710,435	2,615,227	2,432,494	2,138,583
Communications services	1,224,261	1,291,136	1,313,968	1,335,434	1,309,236	1,386,589	1,455,478	1,386,894	1,323,649	1,214,940
Local business	229,132	209,938	189,172	216,115	142,891	203,056	228,320	206,343	-	-
Franchise fees	2,457,976	2,399,459	2,066,681	2,219,911	2,280,401	2,445,559	2,242,640	1,906,941	1,773,927	1,563,590
Licenses and permits	-	-	-	-	-	-	-	-	-	-
Unrestricted intergovernmental	7,342,302	6,715,362	6,142,848	5,546,151	4,930,295	4,500,340	4,394,094	4,712,786	4,432,087	4,185,961
Investment earnings	152,809	41,617	77,619	128,671	282,625	358,149	543,291	986,053	1,668,231	706,182
Gain (loss) on sale of capital assets	13,124	23,837	365	-	-	32,032	155,656	5,875	-	-
Other	18,747	64,107	238,894	76,238	92,482	164,333	88,354	-	101,207	90,626
Transfers	-	-	-	-	-	-	-	-	-	1,304,234
Total governmental activities	23,941,652	22,464,039	20,914,320	20,319,045	20,544,932	21,085,861	20,540,420	20,171,543	20,028,788	16,982,112
Business-type activities:										
Investment earnings	253,928	102,115	58,287	141,859	123,987	301,818	587,924	432,272	564,484	385,411
Gain (loss) on sale of capital assets	2,459	-	2,416	12,369	-	25,112	5,622	76,315	14,832	20,156
Transfers	-	-	-	-	-	-	-	-	-	(1,304,234)
Total business-type activities	256,387	102,115	60,703	154,228	123,987	326,930	593,546	508,587	579,316	(898,667)
Total primary government	$ 24,198,039	$ 22,566,154	$ 20,975,023	$ 20,473,273	$ 20,668,919	$ 21,412,791	$ 21,133,966	$ 20,680,130	$ 20,608,104	$ 16,083,445
Change in Net Position										
Governmental activities	$ 6,848,392	$ 5,370,552	$ (2,788,434)	$ 2,195,423	$ (38,006)	$ 836,609	$ 2,175,624	$ 13,393,211	$ 23,253,712	$ 23,808,539
Business-type activities	9,189,710	7,938,982	5,525,780	3,568,724	2,106,068	4,038,797	4,395,146	4,621,418	6,200,196	3,056,285
Total primary government	$ 16,038,102	$ 13,309,534	$ 2,737,346	$ 5,764,147	$ 2,068,062	$ 4,875,406	$ 6,570,770	$ 18,014,629	$ 29,453,908	$ 26,864,824

Note: GASB 68 was implemented in 2015 and reflects new beginning net position balances for 2015. No periods prior to FY2015 were adjusted as a result of implementation of GASB 68.

City of Winter Garden, Florida
Governmental Activities Tax Revenues by Source
Last Ten Fiscal Years
(accrual basis of accounting)

Fiscal Year	Ad Valorem	Utility Services	Communications Services	Local Business Tax
2015	$ 8,997,819	$ 3,505,482	$ 1,224,261	$ 229,132
2014	8,164,335	3,554,248	1,291,136	209,938
2013	7,790,846	3,093,927	1,313,968	189,172
2012	7,837,097	2,959,428	1,335,434	216,115
2011	8,348,452	3,158,550	1,309,236	142,891
2010	8,741,248	3,254,555	1,386,589	203,056
2009	8,722,152	2,710,435	1,455,478	228,320
2008	8,351,424	2,615,227	1,386,894	206,343[1]
2007	8,297,193	2,432,494	1,323,649	-
2006	5,777,996	2,138,583	1,214,940	-

[1]Local business tax, formerly referred to as occupational licenses, was reclassified in the State of Florida Uniform Accounting System Manual from permits and fees to taxes.

[2]Franchise fees were reclassified in the State of Florida Uniform Accounting System Manual from taxes to permits, fees, and special assessments.

Franchise Fees	Total
$ -	$ 13,956,694
-	13,219,657
-	12,387,913
-	12,348,074
-	12,959,129
-	13,585,448
-	13,116,385
-[2]	12,559,886
1,773,927	13,827,263
1,563,590	10,695,109

City of Winter Garden, Florida
Fund Balances of Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)

	2015	2014	2013	2012
General Fund				
Non-spendable	$ 698,735	$ 590,346	$ 910,500	$ 606,371
Restricted	1,747,925	426,314	236,198	156,249
Committed	12,786	-	-	80,923
Unassigned	8,890,557	8,235,384	6,028,343	5,457,922
Reserved	-	-	-	-
Unreserved	-	-	-	-
Total General Fund	$ 11,350,003	$ 9,252,044	$ 7,175,041	$ 6,301,465
All other governmental funds				
Restricted for:				
Law enforcement	$ 168,258	$ 201,628	$ 186,973	$ 146,099
Economic Environment	413,396	-	-	-
Transportation projects	2,207,656	1,238,632	1,016,461	1,647,542
Committed to:				
Encumbrances	21,135	-	-	-
Law enforcement	579,178	461,526	533,612	441,211
Fire control	1,281,979	806,203	629,674	502,328
Recreation	441,260	-	-	-
Transportation	15,119,347	15,038,573	15,755,912	18,330,179
Unassigned (deficit):	-	(4,600)	-	(15,065)
Reserved	-	-	-	-
Unreserved, reported in:				
Special revenue funds	-	-	-	-
Debt service fund	-	-	-	-
Capital projects funds	-	-	-	-
Permanent funds	-	-	-	-
Total all other governmental funds	$ 20,232,209	$ 17,741,962	$ 18,122,632	$ 21,052,294

Note: GASB 54 was implemented in 2011 and reflects new fund balance classifications for 2011. The new classifications have not been restated for 2010 and prior.

Fiscal Year					
2011	**2010**	**2009**	**2008**	**2007**	**2006**
$ 872,198	$ -	$ -	$ -	$ -	$ -
310,372	-	-	-	-	-
-	-	-	-	-	-
4,478,790	-	-	-	-	-
-	1,906,721	3,226,357	2,868,594	3,613,214	2,137,040
-	5,418,984	5,179,291	8,164,181	9,628,932	9,621,567
$ 5,661,360	$ 7,325,705	$ 8,405,648	$ 11,032,775	$ 13,242,146	$ 11,758,607
$ 61,281	$ -	$ -	$ -	$ -	$ -
-	-	-	-	-	-
1,575,301	-	-	-	-	-
-	-	-	-	-	-
435,073	-	-	-	-	-
414,944	-	-	-	-	-
-	-	-	-	-	-
17,294,851	-	-	-	-	-
(80,584)	-	-	-	-	-
-	-	1,612,743	2,497,257	7,037,951	6,685,770
-	23,988,770	22,290,020	28,625,460	27,225,893	15,731,030
-	-	-	-	8,079	-
-	-	30,111	168,623	1,205,154	12,959,202
-	30,114	30,042	-	-	-
$ 19,700,866	$ 24,018,884	$ 23,962,916	$ 31,291,340	$ 35,477,077	$ 35,376,002

City of Winter Garden, Florida
Changes in Fund Balances of Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)

	2015	2014	2013	2012
Revenues				
Taxes	$ 13,956,694	$ 13,219,657	$ 12,387,913	$ 12,348,074
Permits, fees, and special assessments	9,720,461	6,682,685	5,002,350	4,180,556
Intergovermental	9,529,673	8,787,279	9,117,076	7,869,044
Charges for services	3,520,265	3,056,281	2,900,804	2,741,038
Fines and forfeits	169,509	197,551	201,500	79,575
Investment earnings	342,927	127,789	140,985	311,128
Rents and royalties	292,672	324,044	295,471	253,512
Special assessments	-	-	-	-
Impact fees	-	-	-	-
Contributions and donations	26,789	17,787	36,233	2,051,489
Other	87,402	64,108	237,910	76,238
Total revenues	37,646,392	32,477,181	30,320,242	29,910,654
Expenditures				
General government	4,969,575	4,475,162	4,599,049	4,604,402
Public safety	16,790,787	15,289,561	13,827,039	13,261,208
Physical environment	1,624,115	1,510,376	1,455,848	1,243,531
Transportation	4,975,322	5,357,515	8,243,322	4,526,474
Economic environment	510,954	237,339	174,414	506,987
Public assistance	65,660	68,815	68,460	66,395
Culture and recreation	3,401,537	2,953,799	2,820,801	2,510,042
Debt Service				
Principal	290,000	448,177	690,917	671,717
Interest	443,360	463,941	496,478	528,365
Total expenditures	33,071,310	30,804,685	32,376,328	27,919,121
Excess (deficiency) of revenues over (under) expenditures	4,575,082	1,672,496	(2,056,086)	1,991,533
Other financing sources (uses)				
Transfers in	1,275,697	1,350,609	1,887,726	1,912,474
Transfers out	(1,275,697)	(1,350,609)	(1,887,726)	(1,912,474)
Sale of capital assets	13,124	23,837	-	-
Total other financing sources (uses)	13,124	23,837	-	-
Net change in fund balances	$ 4,588,206	$ 1,696,333	$ (2,056,086)	$ 1,991,533
Debt service as a percentage of noncapital expenditures	2.9%	4.0%	4.4%	5.1%

Note: Includes general, special revenue, debt service, and permanent funds.

[1]Special Assessments and Impact fees were reclassified in the State of Florida Uniform Accounting System Manual to permits, fees, and special assessments.

Fiscal Year					
2011	**2010**	**2009**	**2008**	**2007**	**2006**
$ 12,959,129	$ 13,585,448	$ 13,116,385	$ 12,559,888	$ 13,827,263	$ 10,695,109
4,452,634	4,902,083	4,697,746[1]	3,257,290	3,354,710	3,305,453
7,222,284	6,672,663	6,734,345	7,337,697	6,200,862	5,866,003
2,699,080	2,793,277	2,909,532	2,943,724	2,758,255	2,955,962
124,675	184,688	346,495	448,516	374,414	391,774
611,514	853,684	1,865,706	2,219,381	2,598,817	1,365,403
224,426	167,579	154,128	130,532	164,239	152,813
-	-	-[1]	70,000	-	-
-	-	-[1]	3,103,937	13,871,394	8,374,862
15,677	1,111,622	3,290	2,279,139	2,684,350	9,961,672
92,482	164,333	88,354	-	322,457	90,781
28,401,901	30,231,040	29,915,981	34,350,104	46,156,761	43,159,832
4,751,328	4,954,865	4,818,700	4,487,698	4,769,353	4,481,830
13,654,417	14,617,230	17,143,109	16,681,387	13,402,701	10,575,014
1,263,198	1,241,023	1,291,287	1,190,697	1,313,892	1,258,938
5,649,128	5,403,945	5,352,512	4,548,554	13,985,729	7,553,859
215,570	425,799	1,857,734	675,283	451,178	805,516
58,415	49,692	119,971	82,630	101,330	88,909
7,560,152	3,549,299	6,295,070	3,388,784	3,827,013	2,310,870
685,574	667,197	2,883,904	653,247	588,534	2,012,062
560,482	592,295	1,000,696	676,539	740,535	548,850
34,398,264	31,501,345	40,762,983	32,384,819	39,180,265	29,635,848
(5,996,363)	(1,270,305)	(10,847,002)	1,965,285	6,976,496	13,523,984
1,630,942	1,691,092	1,674,090	2,162,439	1,640,803	747,574
(1,630,942)	(1,660,959)	(1,674,090)	(3,162,439)	(1,640,803)	(1,747,574)
14,000	41,971	1,029,963	16,460	21,844	7,160
14,000	72,104	1,029,963	(983,540)	21,844	(992,840)
$ (5,982,363)	$ (1,198,201)	$ (9,817,039)	$ 981,745	$ 6,998,340	$ 12,531,144
5.2%	5.0%	14.3%	5.5%	6.0%	12.2%

City of Winter Garden, Florida
General Governmental Tax Revenues by Source
Last Ten Fiscal Years
(modified accrual basis of accounting)

Fiscal Year	Ad Valorem	Franchise Fees	Utility Services	Communications Services	Local Business Tax	Total
2015	$ 8,997,819	$ -	$ 3,505,482	$ 1,224,261	$ 229,132	$ 13,956,694
2014	8,164,335	-	3,554,248	1,291,136	209,938	13,219,657
2013	7,790,846	-	3,093,927	1,313,968	189,172	12,387,913
2012	7,837,097	-	2,959,428	1,335,434	216,115	12,348,074
2011	8,348,452	-	3,158,550	1,309,236	142,891	12,959,129
2010	8,741,248	-	3,254,555	1,386,589	203,056	13,585,448
2009	8,722,152	-	2,710,435	1,455,478	228,320	13,116,385
2008	8,351,424	-[1]	2,615,227	1,386,894	206,343[2]	12,559,888
2007	8,297,193	1,773,927	2,432,494	1,323,649	-	13,827,263
2006	5,777,996	1,563,590	2,138,583	1,214,940	-	10,695,109

[1]Franchise fees were reclassified in the State of Florida Uniform Accounting System Manual from taxes to permits, fees, and special assessments.

[2]Local business tax, formerly referred to as occupational licenses, was reclassified in the State of Florida Uniform Accounting System Manual from permits and fees to taxes.

City of Winter Garden, Florida
Assessed Value and Estimated Actual Value of Taxable Property
Last Ten Fiscal Years

Fiscal Year Ended September 30[1]	Real Property	Personal Property	Less Tax Exempt Real Property	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Taxable Value	Assessed Value as a Percentage of Actual Value
2015	2,828,757,782	209,467,966	588,221,489	2,450,004,259	4.2500	3,038,225,748	80.64%
2014	2,460,586,841	190,013,845	663,125,367	1,987,475,319	4.2500	2,650,660,686	74.98%
2013	2,355,808,219	185,392,987	641,224,613	1,899,976,593	4.2500	2,541,201,206	74.77%
2012	2,355,772,909	184,152,336	634,121,843	1,905,803,402	4.2500	2,539,925,245	75.03%
2011	2,461,883,108	198,393,995	628,770,830	2,031,506,273	4.2500	2,660,277,103	76.36%
2010	2,921,457,010	215,114,811	725,044,206	2,411,527,615	3.7500	3,136,571,821	76.88%
2009	3,359,553,306	211,129,665	922,172,422	2,648,510,549	3.3866	3,570,682,971	74.17%
2008	3,238,428,147	175,381,966	861,979,717	2,551,830,396	3.3866	3,413,810,113	74.75%
2007	2,507,435,607	153,446,526	662,295,114	1,998,587,019	4.3040	2,660,882,133	75.11%
2006	1,658,489,839	121,482,460	388,305,142	1,391,667,157	4.3040	1,779,972,299	78.18%

Source: Orange County Property Appraiser's Office

[1]Information is reported based on the fiscal year in which associated tax revenue is recognized - e.g., the 2015 tax roll data is reported here for Fiscal Year 2016, as that is the period of collection and revenue recognition.

City of Winter Garden, Florida
Property Tax Rates
Direct and Overlapping Governments
Last Ten Fiscal Years

Millage Rates (dollars per $1,000 of assessed value)

	City Direct Rates		Overlapping Rates				
Fiscal Year	Basic Millage	Total Direct	County Millage	School District Millage	Library Millage	St. Johns River Water Mgmt. District Millage	Total Direct & Overlapping Rates
2015	4.2500	4.2500	4.4347	8.2180	0.3748	0.3023	17.5798
2014	4.2500	4.2500	4.4347	8.3620	0.3748	0.3283	17.7498
2013	4.2500	4.2500	4.4347	8.4780	0.3748	0.3313	17.8688
2012	4.2500	4.2500	4.4347	8.5450	0.3748	0.3313	17.9358
2011	4.2500	4.2500	4.4347	7.8940	0.3748	0.4158	17.3693
2010	3.7500	3.7500	4.4347	7.6730	0.3748	0.4158	16.6483
2009	3.3866	3.3866	4.4347	7.1500	0.3748	0.4158	15.7619
2008	3.3866	3.3866	4.4347	7.1210	0.3748	0.4158	15.7329
2007	4.3040	4.3040	5.1639	7.1690	0.4325	0.4620	17.5314
2006	4.3040	4.3040	5.1639	7.7610	0.4325	0.4620	18.1234

Source: Orange County Property Appraiser's Office

City of Winter Garden, Florida
Principal Property Taxpayers
Current Year and Nine Years Ago

	2015			2006		
Taxpayer	**Assessed Valuation**	**Rank**	**Percentage of Total Assessed Valuation**	**Assessed Valuation**	**Rank**	**Percentage of Total Assessed Valuation**
DDR Winter Garden LLC	$134,787,042	1	7.09 %	$ -	-	- %
Duke Energy Florida	27,766,633	2	1.46	-	-	-
Standard Pacific of Florida	24,032,232	3	1.26	-	-	-
West Pointe Villas LTD	15,403,553	4	0.81	9,700,385	4	0.49
Embarq	13,493,265	5	0.71	-	-	-
El-Ad Promenade LLC	13,120,235	6	0.69	-	-	-
Adventist Health Systems	10,189,186	7	0.54	-	-	-
Target Corp	9,995,696	8	0.53	-	-	-
Dewitt Excavating Inc	9,989,326	9	0.53	-	-	-
Stoneybrook West LLC	9,545,548	10	0.50	-	-	-
Lennar Homes Inc	-	-	-	11,805,915	1	0.59
Stoneybrook Joint Venture	-	-	-	11,561,017	2	0.58
West Point Commons LLC	-	-	-	9,755,504	3	0.49
Castle & Cooke Florida LTD	-	-	-	9,208,792	5	0.46
BRH Berkshire West LLC	-	-	-	9,152,363	6	0.46
Gar Shing Realty Corp	-	-	-	8,549,310	7	0.43
Hyde Park Communities	-	-	-	7,408,061	8	0.37
Manheim Remarketing	-	-	-	7,156,290	9	0.36
Amera Winter Garden LTD	-	-	-	6,529,396	10	0.33
Totals	$268,322,716		14.12 %	$ 90,827,033		4.56 %

Source: Orange County Property Appraiser's Office

WINTER GARDEN

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City of Winter Garden, Florida
Property Tax Levies and Collections
Last Ten Fiscal Years

Fiscal Year Ended September 30	Total Tax Levy for Fiscal Year	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2015	$ 9,323,743	$ 8,971,028	96.2%	$ -	$ 8,971,028	96.2%
2014	8,450,436	8,131,862	96.2%	-	8,131,862	96.2%
2013	8,077,121	7,763,437	96.1%	1,588	7,765,025	96.1%
2012	8,102,282	7,796,124	96.2%	34,574	7,830,698	96.6%
2011	8,674,809	8,327,773	96.0%	10,218	8,337,991	96.1%
2010	9,045,633	8,689,850	96.1%	17,771	8,707,621	96.3%
2009	8,973,852	8,641,588	96.3%	23,565	8,665,153	96.6%
2008	8,646,566	8,272,820	95.7%	79,184	8,352,004	96.6%
2007	8,608,324	8,269,756	96.1%	43,120	8,312,876	96.6%
2006	5,993,040	5,760,164	96.1%	17,066	5,777,230	96.4%

City of Winter Garden, Florida
Ratios of Outstanding Debt by Type
Last Ten Fiscal Years

	Governmental Activities				Business-Type Activities		
Fiscal Year	Revenue Bonds	Revenue Notes	Agreements	Capital Leases	Water/ Sewer Bonds	Loans	Capital Leases
2015	$ 9,810,000	$ -	$ -	$ -	$ -	$ 7,403,569	$ -
2014	10,100,000	-	-	-	-	8,165,538	-
2013	10,380,000	168,177	-	-	-	8,862,592	-
2012	10,650,000	589,094	-	-	-	9,540,288	78,613
2011	10,905,000	1,005,811	-	-	-	10,203,068	153,618
2010	11,155,000	1,441,384	-	-	-	10,850,340	225,194
2009	11,395,000	1,868,581	-	-	-	11,481,279	293,511
2008	11,625,000	2,312,416	2,210,070	-	-	12,092,381	-
2007	11,845,000	2,717,163	2,210,070	28,500	-	12,681,074	-
2006	12,025,000	3,102,866	2,210,070	51,331	-	13,222,822	-

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.
[1]See the schedule of Demographic and Economic Statistics for personal income and population data.

Total Primary Government	Percentage of Personal Income	Per Capita[1]
$ 17,213,569	1.19%	$ 432
18,265,538	1.26%	475
19,410,769	1.44%	522
20,857,995	1.61%	578
22,267,497	1.81%	631
23,671,918	2.05%	685
25,038,371	2.24%	808
28,239,867	2.56%	916
29,481,807	2.81%	981
30,612,089	3.29%	1,076

City of Winter Garden, Florida
Direct and Overlapping Governmental Activities Debt
As of September 30, 2015

Jurisdiction	Debt Outstanding	Estimated Percentage Applicable[1]	Estimated Share of Overlapping Debt
Debt repaid with property taxes: County	$ -	2.4%	$ -
Subtotal, overlapping debt			-
City of Winter Garden direct debt		100.0%	9,810,000
Total direct and overlapping debt			$ 9,810,000

Sources: Assessed value data used to estimate applicable percentages provided by the County Property Appraiser. Debt outstanding data provided by the County.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Winter Garden. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

[1]The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the County's taxable assessed value that is within the City's bounderies and dividing it by the County's total taxable assessed value.

City of Winter Garden, Florida
Legal Debt Margin Information
September 30, 2015

Neither the City of Winter Garden Charter or Code of Ordinances nor the Florida Statutes limit the amount of debt the City of Winter Garden can issue.

City of Winter Garden, Florida
Pledged-Revenue Coverage by Type
Last Ten Fiscal Years

	Governmental Activities				Business-Type Activities			
	Sales Tax Revenue Bonds, Series 2006				State Revolving Fund Loans			
	Local Government Half-cent Sales	Debt Service			Water/Sewer Stormwater	Debt Service		
Year	Tax Revenues	Principal	Interest	Coverage	Net Revenues	Principal	Interest	Coverage
2015	$ 5,614,331	$ 290,000	$ 432,838	7.77	$ 5,832,420	$ 716,968	$ 226,679	6.18
2014	5,209,592	280,000	454,838	7.09	6,815,938	697,055	246,593	7.22
2013	4,823,757	270,000	454,838	6.65	6,398,723	677,696	265,951	6.78
2012	4,488,577	255,000	465,038	6.23	5,469,093	662,281	284,811	5.77
2011	3,979,791	250,000	475,038	5.49	4,907,920	647,771	303,771	5.16
2010	3,637,662	240,000	484,638	5.02	5,570,251	630,630	321,069	5.85
2009	3,530,583	230,000	494,125	4.88	4,712,744	613,157	338,542	4.95
2008	3,779,419	220,000	503,475	5.22	4,781,893	594,348	357,351	5.02
2007	3,456,635	180,000	545,680	4.76	6,845,668	541,746	401,901	7.25
2006	3,237,896	-	-	N/A	5,523,788	327,646	616,001	5.85

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

City of Winter Garden, Florida
Demographic and Economic Statistics
Last Ten Fiscal Years

Fiscal Year	Population[1] City of Winter Garden	Population[1] Orange County	Personal Income[2] City of Winter Garden Annual Income	Personal Income[2] Per Capita	Labor Force (Countywide)[3] Civilian Labor Force	Labor Force (Countywide)[3] Employed	Labor Force (Countywide)[3] Unemployed	Unemployment Rate[4]
2015	39,871	1,252,396	$ 1,450,800,072	$ 36,387	692,813	659,768	33,045	4.8
2014	38,442	1,227,995	1,397,405,142	36,351	681,320	643,006	38,314	5.6
2013	37,172	1,202,978	1,344,511,240	36,170	649,312	608,781	40,531	6.2
2012	36,063	1,172,493	1,297,907,370	35,990	637,823	584,475	53,348	8.4
2011	35,281	1,157,342	1,231,871,396	34,916	609,366	547,964	61,402	10.1
2010	34,568	1,145,956	1,156,679,848	33,461	609,900	537,799	72,101	11.8
2009	30,987	1,108,882	1,119,126,492	36,116	604,165	535,531	68,634	11.4
2008	30,838	1,114,979	1,102,890,232	35,764	612,686	573,838	38,848	6.3
2007	30,065	1,105,603	1,048,216,225	34,865	601,260	578,008	23,252	3.9
2006	28,440	1,079,524	930,755,880	32,727	586,102	568,257	17,845	3.0

[1]Source: University of Florida, Bureau of Economic and Business Research
[2]Source: University of Florida, Bureau of Economic and Business Research (2005-2011), 2015 estimated.
Note: Personal income information is only available for Orange County [not City specific].
[3]Source: Florida Department of Economic Opportunity - Local Area Unemployment Statistics
[4]Countywide

City of Winter Garden, Florida
Principal Employers
Current Year and Nine Years Ago

		2015			2006	
Employer	**Location**	**Employees**[1]	**Rank**	**Percentage of Total City Employment**[2]	**Employees**	**Rank**
Orange County Public Schools	Various (9)	1,591	1	8.23%	660	1
City of Winter Garden	Plant Street	318	2	1.65%	300	4
Publix Super Markets	SR 50/SBW	310	3	1.60%	180	7
Health Central Park	N Dillard Street	291	4	1.51%	265	6
Heller Bros Packing Co	9th Street	249	5	1.29%	155	10
Target Super Center[3]	Daniels Rd	-	6	0.00%	N/A	
Ranger Construction	Elboc Way	141	7	0.73%	315	3
Encore Construction	Crown Park Circle	140	8	0.72%	175	8
Orange County National Golf	Phil Ritson Way	104	9	0.54%	N/A	
Louis Dreyfus Citrus	9th Street	96	10	0.50%	160	9
C & W Trucking Inc	Hennis Road				340	2
DeWitt Excavating Inc	W Colonial Drive				270	5
Total				16.76%		

[1]Source: Surveys of employers listed.
[2]Source: Total City employment - Florida Department of Economic Opportunity.
[3]Source: Target Super Center did not disclose their employee count information. Ranked based on retail trend and past reported counts.

City of Winter Garden, Florida
Full-time Equivalent City Government Employees by Function
Last Ten Fiscal Years

	Full-time Equivalent Employees as of September 30									
	2015	**2014**	**2013**	**2012**	**2011**	**2010**	**2009**	**2008**	**2007**	**2006**
Function										
General government	41	41	42	42	35	35	37	33	31	33
Public Safety										
Police										
Officers	79	75	71	71	66	66	64	63	58	58
Civilians	37	22	23	23	16	16	16	16	17	20
Fire										
Firefighters and officers	43	43	44	44	45	45	43	39	35	38
Civilians	2	2	2	2	2	2	2	2	2	1
Building	19	18	16	16	8	8	10	15	17	19
Public Works	15	15	14	15	25	28	31	31	31	36
Sanitation	19	19	19	19	19	19	18	18	18	15
Culture and recreation	8	8	8	8	8	8	8	8	7	9
Engineering	5	5	4	5	5	5	5	5	6	8
Administration	4	4	5	4	2	2	2	2	5	5
Water	17	17	14	14	12	11	12	11	14	14
Sewer	22	22	19	19	16	13	13	13	13	17
Environmental Services	3	3	3	3	2	2	3	2	-	-
Stormwater	2	2	2	2	2	3	3	4	5	4
Trailer park	2	2	2	2	2	2	2	2	2	1
Total	318	298	288	289	265	265	269	264	261	278

Source: City of Winter Garden Human Resource Department

City of Winter Garden, Florida
Operating Indicators by Function
Last Ten Fiscal Years

					Fiscal
	2015	**2014**	**2013**	**2012**	**2011**
Function					
Police					
Physical arrests	1,468	1,405	1,320	1,273	1,525
Parking violations	162	83	87	115	114
Traffic violations	6,939	5,527	4,592	5,211	7,491
Fire					
Number of calls answered	4,737	4,449	4,252	4,280	4,049
Inspections	1,238	1,223	1,127	1,244	1,270
Public Works					
Potholes repaired	210	144	149	107	134
Sanitation					
Refuse collected (tons/day)	105	102	93	88	89
Recyclables collected (tons/day)	7	5	5	5	6
Culture and recreation					
Field permits issued	1,251	1,206	981	1,024	1,139
Facility rentals	502	519	481	493	335
Water					
New connections	638	928	506	176	338
Water main breaks	4	5	8	9	11
Average daily consumption	5,566,000	4,996,986	5,092,583	5,695,000	5,966,000
Wastewater					
Average daily sewage treatment	2,870,000	2,750,000	2,560,000	2,490,000	2,380,000

Sources: Various City departments.
Note: Indicators are not available for the general government function.

Year				
2010	**2009**	**2008**	**2007**	**2006**
1,216	1,084	1,142	1,170	1,878
321	380	644	802	80
9,082	9,427	10,813	12,216	7,448
3,880	3,851	3,714	3,642	3,427
1,226	1,126	1,172	1,442	1,258
220	172	245	945	890
133	84	87	117	51
8	8	6	8	4
376	905	226	254	156
294	319	151	196	194
373	209	602	699	1,095
55	7	6	8	3
5,308,000	5,935,000	6,100,858	6,670,000	5,985,678
2,410,000	2,500,000	2,420,000	2,350,000	1,990,000

City of Winter Garden, Florida
Capital Asset Statistics by Function
Last Ten Fiscal Years

Function	2015	2014	2013	2012
Public Safety				
Police:				
Stations	1	1	1	1
Patrol units	47	43	39	39
Fire stations	3	3	3	3
Sanitation				
Collection trucks	21	18	15	16
Public Works				
Streets (miles)	133	131	127	129
Sidewalks	155	154	147	141
Streetlights	2,920	2,666	2,590	2,496
Traffic signals	33	31	29	29
Culture Recreation				
Parks acreage	340	307	307	301
Parks	17	12	12	12
Swimming pools	2	2	2	2
Tennis courts	6	6	6	6
Community centers	1	1	1	1
Water				
Water mains (miles)	209	200	195	190
Reclaim Mains (miles)	90	80	78	77
Fire hydrants	1,545	1,472	1,447	1,403
Maximum daily capacity	12,912,000	12,912,000	12,912,000	12,912,000
Sewer				
Sanitary sewers (miles)	192	186	182	175
Maximum daily treatment capacity	4,750,000	4,750,000	4,000,000	4,000,000
Stormwater				
Storm sewers (miles)	72	70	67	121

Sources: Various City departments.
Note: No capital asset indicators are available for the general government function.

Fiscal Year					
2011	**2010**	**2009**	**2008**	**2007**	**2006**
1	1	1	1	1	1
39	38	38	38	38	36
3	3	3	3	2	2
18	17	24	21	18	15
170	176	176	176	171	137
133	130	129	129	119	112
2,462	2,429	2,419	2,304	2,279	2,266
28	20	16	22	19	14
297	90	90	60	60	55
12	11	11	9	9	8
2	2	2	2	2	2
6	6	6	6	6	6
1	1	1	1	1	1
190	190	186	186	186	105
73	72	69	65	62	55
1,403	1,380	1,366	1,300	1,300	1,300
12,912,000	12,912,000	10,368,000	10,368,000	10,368,000	10,368,000
175	175	164	164	139	135
4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000
121	117	112	112	102	63

COMPLIANCE AND INTERNAL CONTROL SECTION

SBM Sines Blakeslee Madyda
certified public accountants, p.a.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Honorable Mayor and Members of the
City Commission
Winter Garden, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Winter Garden, Florida (the "City"), as of and for the fiscal year ended September 30, 2015, and the related notes to the financial statements, which collectively comprise City's basic financial statements and have issued our report thereon dated March 25, 2016.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Pursuant to provisions of Chapter 10.550, *Rules of the Auditor General*, we reported certain matters to management in a separate management letter and Independent Accountant's Report dated March 25, 2016.

800 S Dillard Street, Winter Garden, FL 34787 • phone 407.656.6611 • fax 407.656.5372 • www.sbmcpa.us

Honorable Mayor and Members of the
City Commission
Winter Garden, Florida

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

SINES BLAKESLEE MADYDA, CPAs P.A.
Certified Public Accountants

Winter Garden, Florida
March 25, 2016

SBM Sines Blakeslee Madyda
certified public accountants, p.a.

INDEPENDENT AUDITOR'S MANAGEMENT LETTER

Honorable Mayor and Members of the
City Commission
Winter Garden, Florida

Report on Financial Statements

We have audited the financial statements of the City of Winter Garden, Florida (the "City") as of and for the fiscal year ended September 30, 2015, and have issued our report thereon dated March 25, 2016.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; and the standards applicable to financial audits contained in *Government Auditing Standards,* issued by the Comptroller General of the United States; and Chapter 10.550, *Rules of the Auditor General.*

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Auditor's Report on an examination conducted in accordance with *AICPA Professional Standards*, Section 601, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General.* Disclosures in those reports, which are dated March 25, 2016, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. In conjunction with our audit, there were no audit findings or recommendations made in the preceding annual financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General,* requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The legal authority of the City and it's blended component unit are disclosed in the notes to the financial statements.

Financial Condition

Section 10.554(1)(i)5.a., and 10.556(7) *Rules of the Auditor General*, requires that we apply appropriate procedures and report the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

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Honorable Mayor and Members of the Commission
Winter Garden, Florida

Financial Condition - continued

Pursuant to sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part, on representations made by management and the review of financial information provided by same. The assessment was prepared as of fiscal year end.

Annual Financial Report

Section 10.554(1)(i)5.b. and 10.556(7), *Rules of the Auditor General*, requires that we apply appropriate procedures and report that we reports of our determine as to whether the annual financial report for the City for the fiscal year ended September 30, 2015, filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the annual financial audit report for the fiscal year ended September 30, 2015. In connection with our audit, we determined that these two reports were in agreement.

Special District Component Units

Section 10.554(1)(i)5.d., *Rules of the Auditor General,* requires that we determine whether or not a special district that is a component of a county, municipality, or special district, provided the financial information necessary for proper recording of the component unit, within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we determined that all special districts component units provided the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

Other Matters

Section 10.554(1)(i)2., *Rules of the Auditor General*, require that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires, that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the City Commission and management and is not intended to be and should not be used by anyone other than these specified parties.

Sines Blakeslee Madyda

SINES BLAKESLEE MADYDA, CPAs P.A.
Certified Public Accountants

Winter Garden, Florida
March 26, 2016

SBM Sines Blakeslee Madyda
certified public accountants, p.a.

INDEPENDENT AUDITORS' REPORT

Honorable Mayor and Members of the
City Commission and City Manager
Winter Garden, Florida

We have examined the City of Winter Garden, Florida's (the "City") compliance with the requirements of Section 218.415, Florida Statutes, during the fiscal year ended September 30, 2015. Management is responsible for the City's compliance with those requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City complied, in all material respects, with the aforementioned requirements for the fiscal year ended September 30, 2015.

Sines Blakeslee Madyda.

SINES BLAKESLEE MADYDA, CPAs P.A.
Certified Public Accountants

Winter Garden, Florida
March 25, 2016

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